

# Agenda Report

April 13, 2026

**TO:** Honorable Mayor and City Council  
**FROM:** Department of Public Works  
**SUBJECT:** **AUTHORIZE THE CITY MANAGER TO ENTER INTO A CONTRACT WITH ONYX PAVING COMPANY, INC. FOR THE ANNUAL CITYWIDE STREET RESURFACING AND ADA IMPROVEMENT PROGRAM FISCAL YEAR 2026 PROJECT FOR AN AMOUNT NOT-TO-EXCEED \$10,269,680**

## **RECOMMENDATION:**

It is recommended that the City Council:

1. Find the contract proposed herein to be categorically exempt under the California Environmental Quality Act (CEQA) pursuant to California Code of Regulations, Title 14, Chapter 3, Article 19, Class 1, §15301, Existing Facilities, and that there are no features that distinguish this project from others in the exempt class and, therefore, there are no unusual circumstances; and
2. Authorize the City Manager to enter into a contract as a result of the competitive bid process, as stated by Section 4.08.045 of the Pasadena Municipal Code with Onyx Paving Company, Inc. for the Annual Citywide Street Resurfacing and ADA Improvement Program Fiscal Year 2026 project for an amount not-to-exceed \$10,269,680 which includes the base contract amount of \$8,282,000 and a contingency of \$1,987,680 to provide for additional paving scope and unforeseen change orders.

## **BACKGROUND:**

The City's annual street resurfacing projects are a key component of the City's Pavement Management Program (PMP). The selection of street segments for resurfacing is based on a citywide survey and pavement condition assessment conducted every five to seven years. The previous condition assessment was performed in 2019, and a new evaluation will be performed starting in 2026. The assessment forms the foundation of the City's PMP, which systematically evaluates and analyzes data to generate a Pavement Condition Index (PCI) rating for each street. Based on the data and other utility or development work proposed in the public right-of-

way, a resurfacing priority list is developed, incorporating various factors to ensure that treatments are applied at the optimal time, maximizing the efficient use of funds. In addition, staff conduct site inspections and perform in-situ materials testing prior to finalizing the annual street resurfacing list.

This contract includes resurfacing approximately 18 miles of asphalt pavement or five percent of the 357 miles of streets and alleys in the City. Additionally, the streets being resurfaced may receive the following improvements: removal and reconstruction of damaged concrete curb, gutter, sidewalk, curb ramps, driveway aprons, and cross gutters; adjustment of existing utility manholes; replacement of traffic signal loop detectors; installation of raised pavement markers, and miscellaneous appurtenant work. The streets to be resurfaced under this contract are identified on the location map, which is provided in Attachment A.

The Department of Public Works prepared plans and specifications for the subject contract. Bids were requested and received in accordance with Section 4.08.070 of the Pasadena Municipal Code. On February 26, 2026, a Notice of Inviting Bids for the Annual Citywide Street Resurfacing and ADA Improvement Program Fiscal Year 2026 Project was published in 22 trade journals, as well as posted on OpenGov Procurement. The posting generated notices to all vendors who had previously registered with the City for this particular commodity class. A total of 57 vendors downloaded the contract documents, none were local vendors. A total of eight bids were received by the bid opening date.

Following advertising, bids were electronically received on March 19, 2026, and are as follows:

Bidder	Base Bid + Additive Alternate
1. Onyx Paving Company, Inc., Yorba Linda	\$ 8,282,000
2. Calmex Engineering, Inc., Bloomington	\$ 8,304,973
3. All American Asphalt, Corona	\$ 9,250,053
4. Vance Corporation, Beaumont	\$ 9,254,780
5. Hardy and Harper, Inc., Lake Forest	\$ 9,450,000
6. Toro Enterprises, Inc., Oxnard	\$10,064,070
7. Sully Miller Contracting Company, Brea	\$10,508,150
8. Axiom Group, Los Angeles	\$10,580,416
<b>Engineer's Estimate</b>	<b>\$10,200,000</b>

The lowest and best bid received is approximately 19 percent below the Engineer's Estimate.

This project bid package included a "base bid" scope of work and an "additive alternate bid" which could be awarded as pricing and project budget allowed. Under this arrangement, a conservatively estimated portion of work was compiled as a "base project". An "additive alternate", La Loma Road from Avenue 64 to the west City Limit, was then added to the project such that bidders provided bid prices for both the base bid

and the alternate location. The lowest bidder is then determined by the sum of the base bid plus the additive alternate ensuring bidders bid their best price regardless of whether the bid alternate is awarded. Based on the bids received and the project's budget, staff is recommending the award of the base bid scope of work plus the additive alternate.

It is recommended that Onyx Paving Company, Inc. be awarded the contract for this project as they are the lowest and best bidder. The proposed contract with Onyx Paving Company, Inc. fully complies with the Competitive Bidding and Living Wage Ordinances. In addition, the proposed contract fully complies with the Prevailing Wage Law (Senate Bill 7) per Resolution 9406 adopted by the City Council on December 14, 2014. The contractor has indicated that the awarding of this contract will result in no new hires to the present workforce. In accordance with Local Preference provisions of the contract, the contractor is encouraged to recruit Pasadena residents initially and to give them preference, if all other factors are equal, for any new positions generated from this contract.

Onyx Paving Company, Inc. has not previously performed work for the City. Staff has confirmed the contractor's license, and their Department of Industrial Relations status is in good standing. The contractor has also received favorable reference checks from other agencies.

The contract will be set up as follows:

Base Bid Plus Additive Alternate	\$ 8,282,000
Additional Work	\$ 1,159,480
<u>Contingency</u>	<u>\$ 828,200</u>
Contract Not-to-Exceed Amount	\$10,269,680

A contingency of 10 percent is allocated to this contract to address possible unforeseen conditions. An additional \$1,159,480 is included to provide flexibility to take advantage of highly competitive bid pricing, allowing the City to deliver additional street resurfacing segments within the available budgeted appropriations. Construction is anticipated to begin in June 2026.

**COUNCIL POLICY CONSIDERATION:**

This contract is consistent with the City Council's goal to improve, maintain, and enhance public facilities and infrastructure, and improve public safety throughout the City. It also supports the Public Facilities Element of the General Plan by maintaining and rehabilitating public facilities to enhance the quality of life of the community.

**ENVIRONMENTAL ANALYSIS:**

The contract award has been determined to be categorically exempt under the California Environmental Quality Act (California Code of Regulations, Title 14, Chapter 3, Article 19, Class 1, §15301, Existing Facilities). Class 1 exempts from environmental

review “the operation, repair, maintenance, permitting, leasing, licensing, or minor alteration of existing public or private structures, facilities, mechanical equipment, or topographical features, involving negligible or no expansion of existing or former use.” The proposed project consists of resurfacing approximately eighteen (18) miles of asphalt pavement, removing and reconstructing damaged concrete curb, gutter, sidewalk, curb ramps, driveway aprons, and cross gutters, adjusting existing utility manholes, replacing traffic signal loop detectors, installation of raised pavement markers, and miscellaneous appurtenant work. There are no features that distinguish this project from others in the exempt class and, therefore, there are no unusual circumstances.

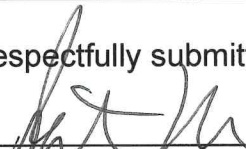
**FISCAL IMPACT:**

The cost of this contract including contingency and additional work is \$10,269,680 and the total cost of this action will be \$10,619,680. Funding for this action will be addressed by the utilization of existing budgeted appropriations in the *Annual Citywide Street Resurfacing & ADA Improvement Program FY 2025 and FY 2026 (73944 and 73948)* CIP projects. It is anticipated that all costs will be expended in FY 2027.

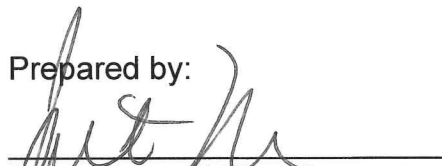
The following table represents a project summary.

Base Bid Plus Additive Alternate	\$ 8,282,000
Contingency and Additional Work	\$ 1,987,680
Construction Administration, Materials Testing, and Inspection	\$ 350,000
<b>Total Fiscal Impact</b>	<b>\$10,619,680</b>

Respectfully submitted,

  
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For GREG DE VINCK, P.E.  
Director of Public Works

Prepared by:

  
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Brent Maue, P.E.  
City Engineer

Approved by:

  
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MIGUEL MARQUEZ  
City Manager

Attachment:

Attachment A – Annual Citywide Street & ADA Improvement Program – Fiscal Year 2026 Location Map