

Agenda Report

November 17, 2025

TO: Honorable Mayor and City Council

FROM: Water and Power Department

SUBJECT: AUTHORIZE THE CITY MANAGER TO ENTER INTO A CONTRACT WITH

DOTY BROS EQUIPMENT COMPANY FOR RAYMOND AVENUE UTILITY UNDERGROUNDING CIVIL CONSTRUCTION AND ELECTRIC SERVICE

CONVERSION SERVICES FOR AN AMOUNT NOT-TO-EXCEED

\$21,403,255

RECOMMENDATION:

It is recommended that the City Council:

- 1. Find that the proposed action is categorically exempt from the California Environmental Quality Act ("CEQA") pursuant to State CEQA Guidelines Section 15301 (Class 1: Existing Facilities) and Section 15302 (Replacement or Reconstruction); there are no features that distinguish this project from others in the exempt classes and, therefore, there are no unusual circumstances; and
- 2. Award a contract to lowest and best bid dated June 19, 2025, submitted by Doty Bros. Equipment Company ("Doty Bros.") in response to the project plans and specifications for Raymond Avenue Utility Undergrounding Civil Construction and Electric Service Conversion Services, and authorize the City Manager to enter into a contract for up to three years for a grand total amount not-to-exceed \$21,403,255, which includes the base contract amount of \$19,547,505 and a contingency of \$1,945,750 to provide for any necessary change orders.

BACKGROUND:

The City of Pasadena maintains an ongoing Underground Utility Program for the conversion of overhead electric and communication systems to underground installations. The program is designed to modernize infrastructure, significantly enhance system reliability, improve public safety, and contribute to a more attractive neighborhood appearance by removing utility poles and overhead wires.

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The Raymond Avenue Underground Utility District ("UUD") was established in Fiscal Year 2006 to govern the conversion of overhead electric and telecommunication facilities along Raymond Avenue, from Maple Street to the North City Limits (approximately two miles). Pasadena Water and Power ("PWP") hosted a community meeting in May 2023 to inform affected customers about the planned improvements, detail anticipated construction process, present a preliminary schedule, outline the specific requirements for converting individual electric services, and address questions or concerns.

The Raymond Avenue UUD project will be implemented in multiple phases. The scope of the proposed contract, which is anticipated to take approximately two years, is as follows:

- Install underground civil infrastructure in the public right-of-way for electric and communication systems.
- Install underground conduits from the public right-of-way to each individual customer's electrical panel within their property.
- Replace or reconfigure customer electric service panels (if necessary).

PWP crews will install underground electrical infrastructure (cables and devices) in the public right-of-way, convert each customer's overhead service to the new underground system, and remove their overhead service connection in conjunction with the contractor's work described above.

The final stages of the project involve a coordinated effort across City departments and communication companies including:

- Communication providers will install their systems within the shared underground infrastructure, install new underground conduits from the public right-of-way in order to convert their customer connections, and remove their overhead cables and overhead infrastructure.
- The Department of Public Works will install new streetlight poles and associated underground systems.
- PWP will remove all remaining jointly owned poles.
- The Department of Public Works will also fully restore all affected streets, curbs, driveways, pedestrian ramps, and roadways in accordance with approved plans and design standards.

Upon the award and execution of the proposed contract, and prior to the start of the construction, PWP will conduct another community meeting to share the updated construction schedule, clearly outline the construction sequencing, and address any final questions or concerns from residents and businesses. As the project is expected to last two years and have multiple phases, affected residents and businesses will be notified through multiple channels. A project website will provide regular updates, with the link shared in all mailed and door-hanger notices. Mail notifications will be sent before each major construction phase, and contractors will distribute door hangers before work begins on each block. Before any private property work starts, City staff will contact customers directly regarding access letters and coordinate with them on scheduling.

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On May 15, 2025, a Notice Inviting Bids for the Specifications Raymond UUD Civil Construction and Service Conversion Services was published on the City's electronic procurement platform, OpenGov. The notice was automatically distributed to all vendors registered with the City under the applicable commodity codes for related services. A total of 49 vendors downloaded the Specifications, none of which were local firms. A total of five responsive and responsible bids were received by the bid due date of June 19, 2025, with no bids received from a local firm. The responsive bid results are summarized below in Table I.

Table I: Bid Summary

Bidder Name	Office Location	Amount
Doty Bros. Equipment Company	Norwalk, CA	\$19,457,504.50
Northwest Excavating	Northridge, CA	\$19,638,581.49
Asplundh Construction, LLC	Buena Park, CA	\$20,326,942.46
ILB Electric	Corona, CA	\$25,452,430.00
Perry C. Thomas Construction, Inc.	Monrovia, CA	\$25,479,155.00

Doty Bros. was the lowest responsive and responsible bidder. PWP staff recommend that the City Council award a contract to Doty Bros. for an amount not-to-exceed \$21,403,255, or a period of three years, which includes the base contract amount of \$19,457,505 and a contingency of \$1,945,750 to provide for any necessary change orders. The proposed contract award amount is based on the low bid amount plus a contingency for unforeseen change orders. The actual payments will be based on the vendor's satisfactory performance.

The proposed contract complies with the Competitive Bidding and Purchasing Ordinance pursuant to Pasadena Municipal Code Chapter 4.08 and the rules and regulations promulgated thereunder.

No prior contracts with Doty Bros. have been awarded.

COUNCIL POLICY CONSIDERATION:

The proposed contract is consistent with the City Council's Strategic Planning Goals to: (i) improve, maintain and enhance public facilities and infrastructure; and (ii) ensure public safety.

ENVIRONMENTAL ANALYSIS:

The proposed contract is exempt from CEQA pursuant to the State CEQA Guidelines Sections 15301 and 15302. Section 15301 (Existing Facilities) exempts actions (such as maintenance, repair, operation etc.) relating to existing facilities or structures where there is negligible or no expansion of the use. Section 15302 (Replacement or Reconstruction) exempts the replacement and/or reconstruction of existing facilities or structures including

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utility systems and/or facilities involving negligible or no expansion of capacity. The proposed work will provide needed repairs or new construction at existing facilities necessary to maintain existing electrical infrastructure and operational flexibility. There is no proposed expansion of capacity.

FISCAL IMPACT:

The total cost of this contract including contingency is \$21,403,255. Funding for this action will be addressed by the utilization of existing and future appropriations in the Raymond Avenue – Electrical System Undergrounding, Maple Street to North City Limits (03214) CIP budget. Periodic request for reimbursements from the Utility Undergrounding Fund 206 will be made for these funds. There is no impact to the General Fund. The contract summary is shown below in Table II.

Table II: Contract Summary

Base Contract	\$19,457,505
Contingency (10%)	\$1,945,750
Total Contract Not-to-Exceed Amount	\$21,403,255

Respectfully submitted,

DAVID M. REYES General Manager

Water and Power Department

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City Manager