

Agenda Report

June 17, 2024

TO: Honorable Mayor and City Council

FROM: Department of Public Works

SUBJECT: AUTHORIZE THE CITY MANAGER TO ENTER INTO A CONTRACT WITH ALL AMERICAN ASPHALT FOR THE ANNUAL CITYWIDE STREET RESURFACING AND ADA IMPROVEMENT PROGRAM, FY 2023/2024 PROJECT FOR AN AMOUNT NOT-TO-EXCEED \$3,901,453

RECOMMENDATION:

It is recommended that the City Council:

- 1. Find the contract proposed herein to be categorically exempt under the California Environmental Quality Act (CEQA) Guidelines in accordance with Title 14, Chapter 3, Article 19, Section 15301, Class 1, and Section 15303, Class 3, and that there are no features that distinguish this project from others in the exempt classes and, therefore, there are no unusual circumstances; and
- 2. Authorize the City Manager to enter into a contract with All American Asphalt for the Annual Citywide Street Resurfacing and ADA Improvement Program, FY 2023/2024 Project for an amount not-to-exceed \$3,901,453 which includes the base contract amount of \$3,392,568 and a contingency of \$508,885 to provide for any necessary change orders.

BACKGROUND:

The City's annual street resurfacing projects are an integral part of the City's Pavement Management Program (PMP). The street segments selected for resurfacing are based on a citywide survey and pavement condition assessment performed every five to seven years. The previous PMP was performed in 2019 and the updated PMP will be available in early FY 25. This assessment serves as the basis of the City's PMP which systematically evaluates and analyzes data collected to generate a pavement condition index (PCI) rating for each street segment in the City. A 5-year resurfacing priority list is then generated utilizing several recorded parameters, which emphasizes a "right treatment at the right time" approach to maximize efficient use of dollars spent. Additionally, staff performs site inspections and in-situ materials testing prior to finalizing the annual resurfacing list of streets.

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This contract consists of resurfacing approximately 10 centerline miles of asphalt pavement, including two miles of asphalt overlay and/or pavement reconstruction, and eight miles of slurry seal pavement rehabilitation. In addition to pavement resurfacing, the scope of work for each street segment may include the following improvements, as necessary: removal and reconstruction of damaged concrete curb, gutter, sidewalk, and curb ramps; adjustment of existing utility manholes; replacement of traffic signal loop detectors; installation of raised pavement markers; and miscellaneous appurtenant work. See Attachment A for a street location map and Attachment B for a list of streets to be resurfaced as part of this contract.

The street resurfacing work included in this contract will primarily utilize funding remaining from the City Council's one-time \$5.4 million additional appropriation of General Fund (ARPA) in FY 2024. As indicated above, this contract will resurface a total of 10 centerline miles of streets. An earlier resurfacing contract completed eight centerline miles of resurfacing with these funds for a total of 18 centerline miles of resurfacing with these added funds. Additionally, several additive alternates were included in the contract scope of work for this project. Any awarded additive alternates have funding sources other than the supplemental funding Council appropriated in FY 2024 for street resurfacing purposes. Funding for the awarded alternates is identified in the Fiscal Impact portion of this agenda report.

The Department of Public Works prepared plans and specifications for the Annual Citywide Street Resurfacing and ADA Improvement Program, FY 2023/2024 project. Bids were requested and received in accordance with Section 4.08.070 of the Pasadena Municipal Code. On May 9, 2024, a Notice Inviting Bids for the project was published in the Pasadena Press as well as posted on OpenGov Procurement. The posting generated notices to all vendors who have previously registered with the City for this particular commodity class. A total of 37 vendors downloaded the specifications, of which one was local. One bid was received by the bid opening date, which was not from a local vendor.

Following advertising, bids were received on May 23, and are as follows:

Bidder Base Bid + All Additive Altern	
1. All American Asphalt, Corona	\$ 4,988,889
Engineer's Estimate (Including All A	dd Alternates) \$4,750,000

The lowest bid received is within five percent of the Engineer's Estimate.

This project bid package included a "base bid" scope of work and five "additive alternate bids" for additional work which can be awarded as pricing and project budget allows. Under this arrangement, a conservatively estimated portion of work was compiled as a "base project". Five additional resurfacing locations were then added to the project such that bidders provided bid prices for each of the additional locations. The basis of award for the lowest and best bidder is determined by the sum of the "base bid" plus all "additive

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alternates" ensuring bidders bid their best price regardless of the combination of alternates awarded. Based on the bids received, staff is recommending the award of the base bid scope of work plus one of the five additive alternates, additive alternate number three – Glenullen Curb Extensions, totaling \$205,243 (see attachment B).

It is recommended that All American Asphalt be awarded the contract for this project as they are the lowest and best bidder. The proposed contract with All American Asphalt fully complies with the Competitive Bidding and Living Wage Ordinances. In addition, the proposed contract fully complies with the Prevailing Wage Law (Senate Bill 7) per Resolution 9406 adopted by the City Council on December 14, 2014. The contractor has indicated that the awarding of this contract will result in no new hires to the present workforce. In accordance with the Local Preference provisions of the contract, the contractor is encouraged to recruit Pasadena residents initially and to give them preference, if all other factors are equal, for any new positions generated from this contract.

All American Asphalt as previously performed work for the City on the Annual Citywide Street Resurfacing and ADA Improvement Program FY 2020 totaling \$5,607,000. Staff has confirmed the contractor's license and their Department of Industrial Relations status is in good standing. The contractor received favorable reference checks from other agencies.

The contract for this project will be set as follows:

Base Bid Plus Additive Alternate # (3)	\$ 3,392,568
Contingency Allowance	<u>\$ 508,885</u>
Contract Not-to-Exceed Amount	\$ 3,901,453

A contingency of 15 percent is allocated to this contract to address any unforeseen conditions and resurface additional streets as the budget allows. It is anticipated that construction will begin in July 2024 and be completed in December 2024.

COUNCIL POLICY CONSIDERATION:

This project is consistent with the City Council's goals to improve, maintain and enhance public facilities and infrastructure, and to improve mobility and accessibility throughout the City. It also supports the Public Facilities Element of the General Plan by maintaining public facilities to enhance the quality of life of the community.

ENVIRONMENTAL ANALYSIS:

The contract award has been determined to be categorically exempt under the California Environmental Quality Act (CEQA) Guidelines in accordance with Title 14, Chapter 3, Article 19, Section 15301, Class 1, and Section 15303, Class 3. Class 1 consists of minor alterations of existing facilities involving negligible or no expansion of use. Class 3 consists of construction of limited number of new, small facilities or structures. There would be no expansion of use of the street network as a result of the project, and therefore, there are no unusual circumstances.

FISCAL IMPACT:

The total cost of this contract including contingency is \$3,901,453 and the total cost of this action is not expected to exceed \$4,101,453. Funding for this action will be addressed by the utilization of budgeted sources from the Annual Citywide Street Resurfacing and ADA Improvement Program FY 2023/2024 (73938) and from the Complete Streets Project – Avenue 64 from Colorado Boulevard to South City Limits (75077) in the following amounts:

Project	Budget
Citywide Street Resurfacing Program FY 2023/2024 (73938)	\$3,851,453
Complete Streets Project Ave 64 from Colorado Blvd to South City Limits (75077) – Glenullen Curb Extensions	\$ 250,000
TOTAL	\$4,101,453

It is anticipated all costs will be expended in FY2025. The following table represents a project summary.

Base Bid Plus Additive Alternate # (3)	\$ 3,392,568
Contingency	\$ 508,885
Contract Administration/Inspection/Materials Testing	\$ 200,000
Total Fiscal Impact	\$ 4,101,453

Respectfully submitted,

TONY OLMOS, P.E. Director of Public Works

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Approved by:

MIGUEL MÁRQUEZ City Manager

Attachment A – Location Map Attachment B – List of Streets for Overlay, Slurry Seal and Reconstruction