



Agenda Report

October 29, 2018

TO: Honorable Mayor and City Council

FROM: Department of Transportation

SUBJECT: MEASURE M MULTI-YEAR SUBREGIONAL PROGRAM: PASADENA'S PROJECT LIST

RECOMMENDATION:

It is recommended that the City Council:

1. Find that the following proposed action is exempt from review pursuant to the California Environmental Quality Act (CEQA), pursuant to State CEQA Guidelines Section 15061 (b) (3); and
2. Approve the list of projects referenced in Attachment A to be reviewed by the Arroyo Verdugo Communities Joint Powers Authority (AVCJPA) Technical Advisory Committee before submittal to the AVCJPA Governing Board for final adoption and submittal to Metro as part of the five-year Measure M Multi-year Subregional Plan (MSP) and request for funding.

TRANSPORTATION ADVISORY COMMISSION RECOMMENDATION:

A draft list of potential projects was presented at the September 27, 2018 regular meeting of the Transportation Advisory Commission and suggestions for projects were received from the public and from the Commission.

BACKGROUND:

The Los Angeles County Traffic Improvement Plan, known as Measure M, was placed on the November 8, 2016 ballot by the Metro Board of Directors. With the approval of Measure M, the Metro Board has adopted guidelines that govern the Expenditure Plan of the Measure M funding. Measure M includes a Multi-year Subregional Program (MSP) that allocates specified categories of funds to subregions, of which, the Arroyo Verdugo Subregion is one. Under the guidelines adopted by Metro, a subregion is required to develop and submit for Metro review an initial five-year MSP project list/funding program for the expenditure of the Measure M MSP funds. Once adopted, the five-year plan must be updated annually.

The City of Pasadena has joined the Arroyo Verdugo Communities Joint Powers Authority (AVCJPA) for the purpose of receiving MSP funding. The AVCJPA includes

the cities of Burbank, Glendale, La Cañada Flintridge, Pasadena, South Pasadena and the community of La Crescenta/Montrose within the unincorporated portion of Los Angeles County.

The Metro guidelines require a public participation element for the five-year project plan. Additionally, complete project level details are required to demonstrate project readiness and availability for funding commitments. Metro has provided guidance about the criteria used in the project prioritization process for the five-year plan.

Method

Metro has indicated that the Arroyo Verdugo Subregion will have access to two out of five MSP funding programs for the first five fiscal years of Measure M funding: “Transit Projects” and “Modal Connectivity and Complete Streets Projects”. Table 1 below includes the funding, by program, for the first five years.

Table 1: Arroyo Verdugo Communities MSP Funding (\$ in millions)

Funds by Year (less 0.5% for Planning)	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21	FY 2021-22	5-Year Total
Transit Projects	\$2,547	\$2,594	\$2,706	\$2,774	\$2,841	\$13,462
Modal Connectivity and Complete Streets Projects	\$2,002	\$2,038	\$2,126	\$2,180	\$2,232	\$10,578
TOTAL	\$4,549	\$4,632	\$4,833	\$4,954	\$5,073	\$24,040

The AVCJPA, through a Technical Advisory Committee (TAC) comprised of representatives from each member agency, is working with a consultant, Cambridge Systematics, Inc., to create a draft list of projects for inclusion in the first five-year plan for this new funding source.

The steps the project team used to create the five year plan include:

- 1) Compile and Screen Candidate Projects
- 2) Determine Subregional Allocation
- 3) Prioritize projects

The basic approach and progress towards these steps are described below.

1. Compile and Screen Candidate Projects

The candidate project list has been developed through collaboration with each local agency. The attached project lists include the full lists of candidate projects provided by each agency, sorted by program type: “Transit Projects”, “Modal Connectivity and Complete Streets Projects”, and “Other Projects” which do not meet the eligibility requirements of the current funding programs. The initial project screening included identifying which projects are sufficiently developed to be considered in the first five-

year plan and to meet the eligibility requirements of each program as established by Metro. In this first step, Pasadena submitted 16 projects to be considered.

2. Determine Subregional Allocation

It is important to the Arroyo Verdugo TAC that each agency receives their fair share of funding or project benefits. As such, the TAC has discussed a process where funding to be allocated to each agency represent the population of each agency.

Table 2: Total Potential MSP Funding Share by Agency (\$ in thousands)

Agency	% of POP*	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21	FY 2021-22	5-Year Total
Burbank	20.3%	\$925	\$942	\$983	\$1,007	\$1,031	\$4,888
Glendale	39.1%	\$1,777	\$1,809	\$1,888	\$1,935	\$1,981	\$9,389
La Canada Flintridge	4.0%	\$181	\$184	\$192	\$197	\$201	\$954
La Crescenta-Montrose	3.9%	\$176	\$179	\$187	\$191	\$196	\$928
Pasadena	27.7%	\$1,262	\$1,285	\$1,341	\$1,375	\$1,408	\$6,671
South Pasadena	5.0%	\$229	\$233	\$243	\$249	\$255	\$1,210
Total	100.0%	\$4,549	\$4,632	\$4,832	\$4,954	\$5,073	\$24,040

*Based on California Department of Finance Estimates

3. Prioritize Projects

The projects were prioritized separately for each agency and for each program. Project prioritization included three elements:

- i. *Qualitative Performance Evaluation.* The consultant has evaluated each project based on its ability to address the performance measures listed in the Measure M Administrative Procedures. These performance measures are listed in Table 3. In addition to the qualitative performance measures, subregional benefits of the projects have also been considered for project prioritization.
- ii. *Agency Priority:* The relative importance of each project to the sponsor agency has been considered during the project prioritization process.
- iii. *Stakeholder Input:* The draft prioritized project lists were shared with the public at six meetings in September (one in each of the member agencies jurisdictions). Stakeholders and the general public had the opportunity to comment on the proposed funding plan at these meetings. Table 4 lists location and time of all public meetings that were held.

In addition, a survey was prepared and shared with the public through direct email and social media where members of the public could provide feedback on the potential projects to fund in the first five years.

Table 3: Subregional Qualitative Performance Measures

Theme	Performance Measure
Mobility	Relieve Congestion
	Increase travel by transit, bicycle, and pedestrian modes
	Improve travel times
	Improve effectiveness and reliability for core riders
Economy	Increase economic output
	Support job creation & retention
	Support goods movement
	Reduce household transportation costs
	Extend useful life of facilities
Accessibility	Improve transportation options
	Improve service to transit dependent, low- income, and disadvantaged populations
	Improve first-last mile connections to transit
Safety	Reduce incidents
	Improve Personal Safety
Sustainability and Quality of Life	Improve environmental quality
	Improve public health

Source: MSP Administrative Guidelines

Table 4: Public Meeting Schedule

Agency	Commission/Body	Date	Time
City of Burbank	Transportation Commission	9/17/2018	5pm
City of South Pasadena	Freeway and Transportation Commission	9/18/2018	6:30pm
City of La Canada Flintridge	Public Works and Traffic Commission	9/19/2018	6pm
County of Los Angeles (5th District)	Crescenta Valley Town Council	9/20/2018	7pm
City of Glendale	Transportation and Parking Commission	9/26/2018	6pm
City of Pasadena	Transportation Advisory Commission	9/27/2018	4pm

The list of projects specific to Pasadena is in Attachment A. Attachment B contains all of the projects in the Arroyo Verdugo Subregion. Attachment C summarizes the results of the survey for Pasadena and other AVCJPA local agencies.

Staff recommends the City Council advance the list of projects referenced in Attachment A to the Arroyo Verdugo Communities Joint Powers Authority (AVCJPA) Technical Advisory Committee for submittal to the AVCJPA Governing Board for final adoption and submittal to Metro as part of the five-year Measure M Multi-year Subregional Plan (MSP) and request for funding.

COUNCIL POLICY CONSIDERATION:

The proposed action is consistent with Council adopted Mobility Element objectives to promote a livable community, promote designing streets to achieve safe interaction for all modes of travel, and provide convenient, safe and accessible transit stops.

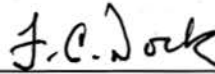
ENVIRONMENTAL ANALYSIS:

The proposed action is exempt from CEQA per section 15061 (b) (3), the General Rule. The General Rule can be applied when it can be seen with certainty that the activity will not have a significant effect on the environment. It is anticipated that any project funded as part of the MSP program will undergo environmental review at the time they are funded for design.

FISCAL IMPACT:

The costs associated with this action are minor and include ongoing staff work to prepare the project list. Until Metro approves the MSP and the terms under which the projects will be funded, it is not possible to determine the fiscal impact. It is anticipated that Metro will address projects through funding agreements with individual cities, at which time, the fiscal impact of each project agreement will be known.

Respectfully submitted,

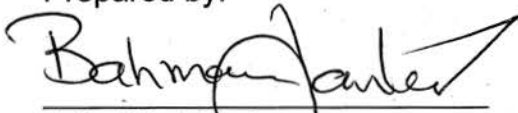


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Director

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for

Approved by:



STEVE MERMELL
City Manager

Attachments: (3)

Attachment A: Description of City of Pasadena's Proposed Measure M MSP Projects

Attachment B: List of all Proposed Projects for the MSP

Attachment C: Survey Results