CITY OF PASADENA City Council Minutes October 1, 2001 - 5:30 P.M. City Hall Council Chamber

REGULAR MEETING

OPENING:

On order of the Mayor, the regular meeting of the City Council was called to order at 5:32 p.m. (Absent: Councilmembers Holden, Little, Tyler)

On order of the Mayor, the regular meeting of the City Council recessed at 5:32 p.m., to discuss the following closed session:

Councilmember Holden arrived 5:40 p.m.

CITY COUNCIL CONFERENCE WITH LEGAL COUNSEL REGARDING PENDING LITIGATION pursuant to Government Code Section 54956.9(a)

Name of Case: <u>Hemaratanatorn v. City of Pasadena</u>, Case No.

B14608;

City of Pasadena v. Hemaratanatorn, Case No. BC237196

Councilmember Tyler arrived 5:47 p.m.

CITY COUNCIL CONFERENCE WITH LEGAL COUNSEL REGARDING PENDING LITIGATION pursuant to Government Code Section 54956.9(a)

Name of Cases: Kenneally v. City of Pasadena, Case No.

BC217191; Riggins v. City of Pasadena,

Case No. GC020604; Stephens v. City of Pasadena,

Case No. BC202558; Singh v. City of Pasadena, Case No. GC027234; and Williams, Ethel v. City of Pasadena, Case No. 01-04851 GHK (BQRx)

CITY COUNCIL CONFERENCE WITH LABOR NEGOTIATORS pursuant to Government Code Section 54957.6 City Negotiators: Karyn Ezell and Steve Lem Employee Organization: American Federation of State, County, and Municipal Employees (AFSCME)

There was no reportable action on the above closed session items.

On order of the Mayor, the regular meeting of the City Council reconvened at 6:37 p.m. The Pledge of Allegiance was led by Assistant City Manager Prentice Deadrick.

ROLL CALL: Councilmembers:

Mayor Bill Bogaard Vice Mayor Paul Little (Arrived 7:20 p.m.) Councilmember Victor Gordo Councilmember Steve Haderlein Councilmember Chris Holden Councilmember Steve Madison Councilmember Joyce Streator Councilmember Sidney F. Tyler, Jr.

Staff:

City Manager Cynthia J. Kurtz City Attorney Michele Beal Bagneris City Clerk Jane Rodriguez

CEREMONIAL MATTERS

Mayor Bogaard proclaimed October 2001 as "Nobel Prize Month" and gave recognition to Dr. Marianne Bronner-Fraser, Chair of the Caltech Faculty, and Dr. Elizabeth Krider, Department of Government and Community Relations at Caltech.

Dr. Fraser accepted the proclamation and briefly discussed the mission of Caltech University.

Dr. Krider invited the Council to an all-day symposium on October 24, 2001, at Caltech to share in the celebration of the Nobel Prize.

PUBLIC COMMENT

Mr. Nat Nehdar, Chair of the Human Relations Commission, invited the Council and community to the third annual benefit concert "Peace through Music" to be held on October 13, 2001, 7:00 p.m., at the First Church of the Nazarene of Pasadena.

Mr. Robert Wittry, Pasadena resident, discussed his ideas for making Pasadena a pedestrian-friendly city.

Mr. Regina Gomez, Pasadena resident, expressed concerns regarding the operation of the Sav-On store located on Lake Avenue and Mountain Street. Ms. Gomez submitted letters from the Bungalow Heaven Neighborhood Association and Residents of North Mentor Avenue detailing problems to be addressed with the store's operation.

Councilmember Gordo noted that he and Vice Mayor Little have raised concerns regarding this store's operations, and concur with residents that something needs to be done to address the problems. He stated his hope to have this matter agendized in the near future so Sav-On representatives can hear and address Council's and residents' concerns regarding this store's operations.

Mr. Roy Begley, Pasadena resident, spoke in favor of private jitneys for transit.

Mr. Philip Koebel, representing Affordable Housing Action, spoke regarding affordable housing issues and expressed concerns regarding 20 evictions from a 43-unit apartment complex at 819 Wright Street.

The Mayor indicated that the City was looking for participants/organizers for a round table discussion concerning affordable housing, and invited Mr. Koebel to participate in this effort. He also stated that City staff is having discussions with the Fair Housing Council regarding services they are capable of providing pertaining to mediation of landlord/tenant disputes. He noted the City Manager has informed him that it is hoped by the end of October to have a contract negotiated and approved with a qualified professional organization to address disputes, with an emphasis on termination/eviction issues.

Councilmember Gordo was excused at 7:08 p.m.

Mr. Richard Quirk, Pasadena resident, echoed concerns of Ms. Gomez regarding the Sav-On store.

CONSENT CALENDAR

FIRST AMENDMENT TO SUBLEASE AGREEMENT NO. 16,168, BETWEEN THE CITY OF PASADENA AND HAESUK VIVIAN YOON, AKA OLD PASADENA GENERAL STORE, 30 SOUTH FAIR OAKS AVENUE (OLD PASADENA SCHOOLHOUSE BLOCK PARKING STRUCTURE)

Recommendation of City Manager: Approve the terms and conditions of, and authorize the City Manager to execute, a First Amendment to Sublease Agreement No. 16,168 by and between the City of Pasadena, as Sublessor, and Haesuk Vivian Yoon, as Sublessee, collectively "the Parties". (Agreement Amendment No. 16,158-1)

LICENSE AGREEMENT BETWEEN THE CITY OF PASADENA AND OPERATING ENGINEERS FUNDS, INC., FOR THE INSTALLATION OF TEMPORARY SOIL NAILS AND TIE-BACKS FOR SUBTERRANEAN PARKING UNDER THE PUBLIC RIGHT-OF-WAY AT 290 NORTH HUDSON AVENUE

Recommendation of City Manager: Adopt a resolution approving a License Agreement with Operating Engineers Funds, Inc., located at 290 North Hudson Avenue, with the terms and conditions as set forth in the background section of the agenda report, and authorize the City Manager to execute and the City Clerk to attest, said License Agreement, on behalf of the City of Pasadena. (Resolution No. 8048; Contract No. 17,788)

CLAIMS RECEIVED AND FILED

 Claim No. 8865 James E. & Cynthia L. Nelson
 \$100,000.00

 Claim No. 8866 Bernice Koe
 1,333.04

 Claim No. 8867 Linda M. Callahan
 6,073.50

PUBLIC HEARING SET

October 22, 2001, 8:00 p.m. - Public Comment on the City of Pasadena's Consolidated Annual Performance and Evaluation Report (CAPER) (July 1, 2000 - June 30, 2001) for the Community Development Block Grant (CDBG) Program, HOME Investment Partnership Act (HOME), Emergency Shelter Grant (ESG) Program, and other Federal Grant Programs; Approval of the Needs Assessment and Program Priorities for the CDBG/ESG and Human Services Endowment Fund (HSEF) 2002-2003 Program Year

It was moved by Councilmember Streator, seconded by Councilmember Tyler, to approve the Consent Calendar. (<u>Motion unanimously carried</u>) (Absent: Councilmember Gordo, Vice Mayor Little

FROM OFFICERS AND DEPARTMENTS

APPOINTMENT OF JOAN TAKAYAMA-OGAWA TO THE DESIGN COMMISSION

REAPPOINTMENT OF FRANK CLARK TO THE HUMAN SERVICES COMMISSION

RESIGNATION OF AIDA DIMEJIAN FROM THE HUMAN SERVICES COMMISSION

It was moved by Councilmember Haderlein, seconded by Councilmember Tyler, to approve the above appointment and reappointment, and accept the resignation with regret. (Motion unanimously carried) (Absent: Councilmember Gordo, Vice Mayor Little)

RECESS

On order of the Mayor, the regular meeting of the City Council recessed at 7:13 p.m.

RECONVENED

On order of the Mayor, the regular meeting of the City Council reconvened at 7: 20 p.m. (Absent: None)

WORKSHOP ON TRANSPORTATION

Mayor Bogaard introduced Mr. Don Camph of Aldaron, Inc., transportation consultant, and noted Mr. Camph had an opportunity to meet individually with each of the Councilmembers.

Mr. Don Camph distributed a handout entitled "City of Pasadena Strategic Opportunities Assessment: City Council Workshop". He summarized the intent of the workshop, objectives, and his general observations detailed in the handout document.

Discussion and individual comments were made regarding the need to move forward on multiple fronts; concern there are limited financial resources; the need to improve the Area Rapid Transit System (ARTS); and acknowledgment there are varying complex concerns and traffic problems that need to be addressed throughout the city.

Councilmember Holden suggested that Council be provided with information on what plans or commitments are set in stone and the associated costs. He referred to the voter-approved support for the 710 Freeway, and commitments to the Forest City development project on South Lake Avenue. He noted there are land use impacts on mobility, and residential units are being encouraged in

the downtown area. He stressed the need to challenge the assumption that people will get out of their cars and use public transit.

The Mayor noted that attached to the 1994 Mobility Element is a listing of traffic mitigation measures. The Mayor expressed his hope that when the revised Mobility Element comes out, it will contain a new list of traffic mitigation measures that have been identified by our experts, the professional staff, the Planning and Transportation Advisory Commissions, as well as the City Council. He expressed his further hope that Council will agree that list is a proper program for pursuing this general traffic management and transportation effort being discussed this evening. He further questioned the timeframe to be considered for the traffic management plan, whether it be 5, 10, 15, or 20 years.

Regarding the issue of the timeframe, Mr. Camph suggested the plan address all of the above periods. He noted the land use and development plans go out a number of years, and there is a linkage between the long-term vision of the City, what Council wants the City to look like in 20 years, what kinds of policies and programs need to be in place now to get on that course to accomplish that vision, and what kinds of things can be done later.

Further discussion ensued regarding issues that the Council does not have control over such as regional traffic; the need to define what the City can control and what it can't control; the need to decide what is an acceptable level of traffic on various streets and how to facilitate traffic; and acknowledgment that land use decisions impact traffic.

Councilmember Madison suggested that there should be more joint meetings between the Planning Commission and Transportation Advisory Commission and better coordination among the two bodies.

Mr. Camph stated that land use and development decisions are made city-by-city, but traffic flows like water and has no boundaries. He stressed the need to look outside our geographical boundaries for strategic alliances.

Councilmember Madison stated the City cannot control whether any more freeways will be built, and noted completion of the 710 Freeway will be decided by the legislature, the courts, and the executive branch of government.

Councilmember Holden noted the City needs to have a strategy, and the strategy could recognize that there are things in our control. He stressed the need for a different strategy, especially from the standpoint of advocacy.

Councilmember Holden commented on neighborhood traffic plans and whether zones could be created in quadrants of the city. He expressed concern there are impacts to other areas when changes are made to an area; and stressed the need to be fair and have a proper allocation of resources and make certain that the Traffic Management Plan will impact and improve traffic in all areas of the city.

Councilmember Tyler suggested that problems and causes of the problems should be defined, and noted there needs to be better measurements of traffic going through the city. He commented on the need for an on-going database of traffic on key arterial streets, and software to work with the data and make traffic forecasts.

Mr. Camph suggested that Council may want to direct staff to come back to Council evaluating several different alternative portfolios of investments and actions that the City might make, such as one that is heavily transit oriented, one that is ARTS oriented, one that is heavily signal synchronized, intelligent transportation systems, roadway widenings, bicycle strategies, or various mixes. He suggested 4-5 portfolios be evaluated at both the citywide level and neighborhood level.

Further discussion ensued regarding the need to get people out of their cars at least once or twice a week; the need to provide superior alternatives to the automobile; the need to plan for an efficient transit system in order to get people out of their automobiles; the need to expand the ARTS bus system; strategies tied to parking availability to manage traffic and discourage automobile use; and the acknowledgment that parking is an essential factor in transportation planning.

Councilmember Holden suggested that staff provide an analysis of de-emphasized streets and to where the traffic was displaced in order to consider additional mitigation measures.

Regarding the issue of parking, the City Manager suggested that as the Blue Line opens, the Council may want to consider looking at parking requirements around the Blue Line stations.

Mr. Camph noted parking is a sensitive issue, cautioned that care needs to be taken in order that merchants are not adversely impacted, and suggested that parking changes not be made dramatically but rather in increments over a period of time.

Mr. Camph summarized the handout document for each of the categories listed below, which was followed by Council discussion on each of the following categories:

1994 Mobility Element

Discussion ensued regarding various ways to improve traffic on mobility corridors; concern that in the ensuing years there will be more freeway overflow on surface streets; recognition that people will need to have transportation to the Blue Line stations from their homes; the need to initiate dialog with other entities such as the County regarding transportation in Altadena and neighboring cities; the need to look at parking supply and cost; and the need to lobby to extend the Blue Line as far as possible.

Mobility Corridors

Discussion ensued regarding the need to implement solutions or steps to reinforce use of the current mobility corridors, and ridership on the ARTS buses.

Councilmember Holden inquired if there is a profile of bus ridership. He noted his assumption is that bus riders are generally people who do not have cars, and noted we may need to challenge the assumption that Pasadena residents with cars will ride the buses. The City Manager responded that staff does not have current information on bus ridership, and she suggested staff be allowed an opportunity to provide current information to Council.

Vice Mayor Little commented on the need to give adequate time for the Mobility Element to be implemented as completely as it was envisioned; noted that a lot of development is just now happening and adequate time needs to be given to see if the concepts work; and stressed the need to be patient as new technologies are coming on-line to move traffic better, such as computerized traffic signal synchronization.

The City Manager suggested that the Council may want to go back and revisit the mobility corridors, as there may not be agreement today as to what are the corridors. Councilmember Streator stated that when Council reviews the mobility corridors, it needs to look at the physical capacity of the mobility corridor streets.

Local Streets and Roads

Mr. Camph commented that there were approximately 585 blocks of street widenings that had been previously on the books before 1994, and almost all of them had been deleted when the 1994 Mobility Element was approved.

Councilmember Gordo suggested that Council may want to revisit the prior list, especially if the mobility corridors are going to be revisited.

The City Manager responded that the list will be provided to Council.

Traffic Management

The City Manager responded to questions from Councilmember Streator regarding expanded ARTS bus implementation and costs. The City Manager noted on October 22, a report will come to Council regarding "mini" expansion of the ARTS buses. Regarding the larger ARTS expansion project, it was noted that report is targeted to come to Council in January.

In response to questions, Mr. Pat Gibson, City consultant with Kaku Associates, noted they are in the process of putting together a preliminary set of recommendations for the Mobility Element, which includes ARTS bus expansion. He stated the ARTS expansion proposal is being taken to the community in late October, and will come to Council in January. He noted the report will have a set of ARTS bus expansion recommendations, including which Transportation Advisory Commission recommended routes make the most sense, and whether the City can afford to put all the routes in place. He noted testing is being done on which of the routes makes the most sense in terms of attracting ridership and reducing auto travel on city streets. He noted they are starting with the Transportation Advisory Commission's (TAC's) plan, and recommendations from the consultants will go back before TAC before coming to Council.

Mr. Camph noted he had recently completed a study regarding public transit nationally, and an important finding from this study is that in places where investments have been made to have increased, quality transit service, the market has responded and people do leave their cars at home, at least some of the time. He noted transit can have a positive role to play, and there needs to be a balancing between being aggressive and being realistic.

Parking Management

The City Manager noted that there have been many changes in parking management since 1994.

The Mayor summarized comments made earlier that (1) there are certain opportunities that should be taken into account as part of our comprehensive effort to deal with traffic in the city; and (2) that whatever changes are needed in our parking management policy, they should be gradual and not dramatic because of the difficulty in addressing all the concerns of our constituencies.

Councilmember Holden noted there are some neighborhood areas that are having difficulty with overnight parking and density issues, and suggested the Overnight Parking Ordinance may need to be revisited.

Mr. Camph stated another component is employer-provided parking, especially if it is free, and noted this is an inducement to

use the private automobile. He stated there are provisions in the Federal Tax Code that allow employers to provide for equivalent transit subsidies to their employees. He suggested the effectiveness of this be looked at with the private sector.

Land Use and Transportation

The City Manager noted the Land Use and Mobility Elements will be presented to Council at the same time for adoption. She stated this will allow Council to review how changes in one Element affect the other Element.

Discussion ensued regarding the need to cross track the review of both the Land Use and the Mobility Elements. The City Manager stated the Planning Commission will first be looking at both Elements and will be meeting periodically with the Transportation Advisory Commission. It was noted both bodies will need to work together on inter-related issues. The City Manager offered to follow up on Councilmember Madison's earlier suggestion regarding more joint meetings between the two bodies and better coordination.

Mr. Bill Trimble, Planner, briefed the Council on the status of the Land Use Element and the specific planning process.

Consultant Pat Gibson briefly discussed traffic projections and testing. He noted when information comes back to Council, there will be traffic volumes projected for where we are today, as well as projections for the year 2015 for the streets within downtown and level of service calculations for key intersections.

I-710 Freeway

Councilmember Streator commented on the need to push decision-makers and legislators to complete the 710 Freeway through Pasadena.

Councilmember Holden stated that in the interim, a strategy needs to be developed. He noted the importance of focusing on mitigation, especially for areas of the community that are impacted by not having the freeway completed.

Deliverables/Next Steps

The City Manager summarized the following deliverables:

- A list of what we are obligated to accomplish, including legal settlements and obligations in the Capital Improvement Program.
- Review what is within our control and what is controlled by other entities or jurisdictions.

- More survey information and origin/destination data; and what we are measuring today and what we are projecting in the future, as well as how to use that in the context of "what if".
- Further review of the mobility corridors, whether changes are needed to the current designated corridors, and what has been done about the mobility corridors since they were established.
- Provide a listing of the streets that had been proposed for street widenings (prior to adoption of the 1994 Mobility Element).

The City Manager inquired if Council desired additional information, or if it desired a strategic discussion before reviewing maps.

Council discussion ensued regarding the need to establish a more reliable, quality public transit system; the need to optimize the mobility corridors, associated costs, and options to improve the corridors; and concern there are conflicts with some of the corridors and the need to re-examine or perhaps de-emphasize some of the corridors.

Additional discussion ensued regarding the need to review the guiding principles of the General Plan, the need to engage the public in this process; and the desire to know where the key places are for possible street widenings that would make a difference, and for Council to have a policy discussion on this issue.

Following discussion, Mr. Camph noted it is premature at this point to do the "next steps" outlined in his handout. He noted these will be tasks to be done in the future.

In conclusion of the transportation workshop, the City Manager offered the following as the next steps to be prepared: Beginning with the major categories starting on page 13 of the handout document (Mobility Corridors, Local Streets and Roads, Traffic Management, Public Transportation, Parking Management, Land Use and Transportation), staff will add one more level of detail, provide the information Council has requested, and then have additional Council discussion to see if that leads to more areas of agreement.

There was general consensus for the City Manager to move forward as outlined above. It was acknowledged that Council will need to have policy discussions and will need to make some difficult decisions.

The month of January was targeted for the next transportation workshop.

Councilmember Tyler requested staff provide a listing of transportation-related projects that Council has approved, where funds have been appropriated, or where the City has applied for grant funding.

Councilmember Holden suggested it may not be feasible for the next workshop, but perhaps for a subsequent workshop, that the Mayor, City Manager and Mr. Camph design a transportation workshop with a presentation to engage the community and receive public input.

The Mayor concurred with Councilmember Holden's comments regarding the need for public input. He noted there is a sense or urgency from Council to address transportation issues, and acknowledged that a number of high-priority projects have been given to staff. He stated that some things can be pursued in the immediate future, for example, Council's commitment to expand the ARTS bus system.

On order of the Mayor, the regular meeting of the City Council adjourned at 10:28 p.m.

Bill Bogaard, Mayor City of Pasadena

ATTEST:

10/01/2001