

3I. Public Services

3I.1 Introduction

This analysis addresses potential project impacts to public services, specifically the effect on fire protection and police protection services in the City of Pasadena.

3I.2 Existing Setting

Fire Protection

The City of Pasadena Fire Department is responsible for providing fire protection to the project site and throughout the City of Pasadena. The Department has eight fire stations, staffed in total with 186.5 full time employees, 156 shift personnel, and 30 Bureau/ Administrative personnel.¹ The Department is organized into four divisions: (1) Fire Management, (2) Fire Operations, (3) Fire and Environmental Safety (e.g., hazardous materials), and (4) Emergency Medical Services. Ambulance service to the City of Pasadena and the project site is also provided by and operated by the City Fire Department. The Department responded to 15,607 emergency responses in 2007. Of these, 3,056 were fire responses, 11,612 medical responses and 939 additional/ other responses.²

The nearest fire station to the project site is located at 1150 Linda Vista. Firefighters at this station work in 24 hour rotating shifts. The fire station serving the project site is continually manned with one fire captain, one apparatus engineer, and two firefighters.³ The 2004 annual report for the 1150 Linda Vista Station shows that the station responded to 640 calls for service.⁴ The Department's mandated emergency response time goal is to respond within five minutes.⁵

The project site is development with Art Center campus buildings and related uses. However, the proposed project is located within a high severity brush zone. The City requires all new development in areas with a high fire hazard to provide fire retardant landscaping and project design to reduce the project's fire hazard.

Police Protection

Police services for the City are provided by the Pasadena Police Department. Police headquarters is located at 207 North Garfield Avenue, near City Hall. The Pasadena Police Department employs 250 sworn police officers in addition to reserve police officers and

¹ City of Pasadena Fire Department website accessed at http://www.ci.pasadena.ca.us/fire/gen_info.asp on August 21, 2007.

² City of Pasadena Fire Department website accessed at http://www.ci.pasadena.ca.us/fire/gen_info.asp on August 21, 2007.

³ City of Pasadena Fire Department website accessed at http://www.ci.pasadena.ca.us/fire/gen_info.asp on August 21, 2007.

⁴ City of Pasadena Fire Department website accessed at http://www.ci.pasadena.ca.us/fire/gen_info.asp on August 21, 2007.

⁵ City of Pasadena Fire Department website accessed at http://www.ci.pasadena.ca.us/fire/gen_info.asp on August 21, 2007.

administrative civilian employees.⁶ Patrols are predominately conducted by beat officer and occasionally supplemented by motor officers working traffic enforcement in the surrounding area.⁷

The Police Department is separated into four community service areas: west and east, northwest, central and midtown.⁸ Each service area has at least two sworn police officers assigned to it 24 hours a day, seven days a week.⁹ The proposed project is within the west police community service area, or Area 1. Crime statistics from the City of Pasadena Police Department, as reported by station area in 2006, are presented in **Table 3I-1**.

**TABLE 3I-1
2006 STATION REPORT BY AREA**

Type of Crime	Area 1	Area 2	Area 3	Area 4	Area 5	Citywide Total
Criminal Homicide	4	7	0	0	0	11
A) Murder/ Non-negligent Manslaughter	4	7	0	0	0	11
B) Manslaughter by Negligence	0	0	0	0	0	0
Forcible Rape	6	5	4	2	2	19
A) Rape by Force	2	4	1	1	2	10
B) Attempted Rape	4	1	3	1	0	9
Robbery	28	102	44	37	37	247
A) Armed/ Any Weapon	12	38	13	18	11	92
B) Strong Arm/ No Weapon	16	64	31	19	26	155
Assault	129	547	214	104	196	1,208
A) Aggravated Assault	30	183	54	27	37	334
B) Simply Assault (Part II Offense)	99	364	160	77	159	874
Burglary	191	202	247	137	114	892
A) Residential	143	162	161	56	20	544
B) Other Structures	48	40	86	81	94	348
Larceny-Theft	623	484	602	531	752	3,178
Motor Vehicles	83	125	127	75	95	508
Grand Total	1,064	1,472	1,248	886	1,196	5,884

SOURCE: City of Pasadena Police Department, 2007; City of Pasadena Police Department Statistical Report, 2006.

⁶ Written Communication from Commander Eric R. Mills, City of Pasadena Police Department, Strategic Service Division on November 16, 2007.

⁷ Written Communication from Commander Eric R. Mills, City of Pasadena Police Department, Strategic Service Division on November 16, 2007.

⁸ City of Pasadena Police Department webpage accessed at http://www.ci.pasadena.ca.us/police/Service_Area.asp accessed on August 21, 2007.

⁹ City of Pasadena Police Department, Looking Forward: A Five-Year Strategic Plan 2003-2007.

In 2003, the City of Pasadena implemented a five year Strategic Plan. The Strategic Plan included the police philosophy of prevention, intervention, and enforcement (P.I.E.) as the key strategy to combat criminal behavior.¹⁰ After implementation of the P.I.E. programs to reduce violent offender related crime, many other crimes also declined. From 1997 to 2002, the City experienced a 24 percent decrease in Part I crimes.¹¹ Violent crimes such as murder, rape, robbery, assault, burglary, larceny, motor vehicle theft and arson are classified as Part I crimes.

Police emergency calls are dispatched through a centralized dispatch operation system located at the Department's North Garfield Avenue Station. All calls are tracked by a computer aided dispatch (CAD) system and are assigned a unique incident number which allows the Department to keep track of all calls. On an annual basis the Department averages between 72,000 and 81,000 calls for service.¹²

The Department has mutual aid agreements with all of the agencies in adjacent jurisdictions. The Department currently has an agreement with the Pasadena City College Police Department, the Pasadena Unified School District, and agreements with the Los Angeles County Sheriff and California Highway Patrol. In addition, the Pasadena Police Department has a joint powers agreement with the Cities of Alhambra, Arcadia, Azusa, Covina, Monrovia, and West Covina that established the Foothill Air Support Team. This team provides airborne law enforcement on Friday and Saturday evening to the participating cities.

Pasadena's average Citywide police response times are as follows:¹³

- Priority One Calls (e.g., homicide, robbery): 6.54 minutes.
- Priority Two Calls (e.g., vandalism, fights-in-progress): 15.66 minutes.
- Priority Three Calls (e.g., ringing burglary alarms) 24.43 minutes.

These response times are deemed acceptable by the Police Department.¹⁴ The Department does not maintain records of response times by individual areas of the City.

3I.3 Regulatory Environment

City of Pasadena General Plan

The City of Pasadena General Plan contains goals, objectives, and policies that are intended to guide land use and development decisions in the future. The following are applicable to the provision of fire services. The following policies are applicable to the proposed project:

¹⁰ City of Pasadena Police Department, Looking Forward: A Five-Year Strategic Plan 2003-2007.

¹¹ City of Pasadena Police Department, Looking Forward: A Five-Year Strategic Plan 2003-2007.

¹² Written Communication from Commander Eric R. Mills, City of Pasadena Police Department, Strategic Service Division on November 16, 2007.

¹³ Written communication from Commander Eric R. Mills, City of Pasadena Police Department, Strategic Service Division on December 3, 2007.

¹⁴ Written communication from Commander Eric R. Mills, City of Pasadena Police Department, Strategic Service Division on December 3, 2007.

Safety Element of the 2002 General Plan

Program R-12: The City will continue to require that new private access roads are a minimum of 24 feet wide and have an adequate turning radius as required by the Fire Department.

Policy R-2: The City will require all new development in areas with a high fire hazard to provide fire retardant landscaping and project design to reduce their fire hazard.

Program R-2.3: Fire management plans shall be required for all new development in areas subject to wildfire.

Policies that relate to police service in the General Plan pertain to emergency situations such as natural disasters. Procedures for natural disasters are addressed by Citywide programs (such as emergency preparedness plans and multi-jurisdictional cooperation arrangements to address emergency response, shelters, traffic control contingencies, and other such matters), which do not translate specifically to individual project requirements.

3I.4 Impacts and Mitigation

3I.4.1 Methodology

The methodology for this analysis included corresponding with the various public services agencies with jurisdiction over the project area to request current information about service ratios, response times, performance objectives, number of apparatus devoted to the project vicinity, etc., and reviewing Internet-based information about these agencies. Additionally, federal, state, and local regulations were reviewed for project applicability.

3I.4.2 Significant Criteria

The significance criteria for this analysis have been developed from criteria presented in Appendix G of the *CEQA Guidelines*. For this analysis, the proposed project would result in significant impacts to public services if the project had a significant impact to the follow criteria.

- Would the project result in substantial adverse physical impacts associated with the provision of, or the need for, new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times, or other performance objectives for any of the following public services:
 - Fire protection; and
 - Police protection.

Certain criteria were eliminated from further consideration and will not be discussed here. Two issues are not considered relevant to the project based upon the proposed project plans and

elements, data research, and the project Initial Study. These issues are: public schools (grades 1-12) and recreational services. The proposed project does not have a residential component that would potentially impact school or park services; thus no further analysis is required. Please refer to the Initial Study Checklist (see **Appendix A**) for further details.

3I.4.3 Project Impacts

Placement of the new development on the project site would result in physical changes for the area. The public services changes are described and evaluated below.

Impact 3I.1: The proposed project could result in substantial adverse physical impacts associated with the provision of, or the need for, new or physically altered fire protection facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times, or other performance objectives (less than significant).

The proposed project would result in an increased on-site student and staff population, and, therefore, it could result in the potential for a corresponding increase in response calls to the project site from the City of Pasadena Fire Department. However, this increase would not require additional facilities.

The Pasadena Fire Department emergency call response time goal is five minutes. The responding station on Linda Vista is currently operating within this response time goal. In an emergency situation the Linda Vista Fire Station would be first to respond to the emergency call. During the final plan check for the proposed project, the Pasadena Fire Department would review the site plans to ensure adequate fire access and safety. The site is currently in conformance with City access and safety requirements.

The majority of the proposed project would be located on the existing developed or landscaped areas of the Art Center College of Design campus, which is found in the hilly foothill terrain the San Rafael Mountains. The proposed project site is within a high severity brush fire zone. The City requires all new development in areas with a high fire hazard to provide fire retardant landscaping and project design to reduce fire hazards. In addition, in accordance with the City Fire Department's guidelines, vegetation up to 20 feet from structures shall be cleared (any trees within this area should have been documented within the tree inventory). An irrigated zone up to 100 feet from structures, and a thinned native vegetation zone up to 200 feet from structures will also be maintained for fuel modification in accordance with the City Fire Department's guidelines. The project area is subject to code requirements based on the 2000 California Urban Interface Code.¹⁵ Within the context of this document, Art Center is not required to have proceeded far enough in its design of the new facilities or in its landscape planning to submit a project design or landscape plan for analysis herein. However, in accordance with City procedures, a preliminary landscape plan shall be submitted as part of the application concept design review as required by §17.44.030.A.1 of the Municipal Code. The Design Commission will look closely at the fire safety issues presented by final building design during design review.

¹⁵ Written Communication from Mark Fasick, City of Pasadena Fire Department, October 12, 2007.

Also at that time, the landscaping plan will be analyzed to determine whether it presents any potentially significant fire safety hazards which may require further mitigation, or if substantial, additional CEQA analysis. Requirements of the City's Building Code will also result in fire-safe construction. Furthermore, the City's Conditions of Approval for this project will require that all newly landscaped areas shall be planted with locally indigenous or drought tolerant landscaping.

The Art Center would be required to install fire safety devices as deemed necessary by the Fire Department prior to the issuance of a building permit (such as, fire sprinkler system¹⁶, fire detection and early warning systems¹⁷, smoke evacuation system, and other appropriate measures depending upon project design and location). In accordance with City procedures, the project must at a minimum provide fire protection and suppression systems as required by the Uniform Building Code and the State Fire Marshal, and install any water mains for hydrants in order to provide adequate fire flows and access distance as required by the Fire Department and State Fire Marshal. Furthermore, the proposed project would be required to pay for a water study (to ensure water pressure) and an additional fire hydrant if necessary as determined by the study.^{18/19} A current fire flow report (not older than six months), performed by the Pasadena Water Department is required to be provided to the Fire Department when applying for building permits to construct or add to any structures.²⁰ In addition, the Art Center is required to design all access/walkways to be accessible to Fire Department equipment with a minimum of 20 feet clearance. In addition, Fire Department-required irrigation and thinning requirements (see previous paragraph, above) must also be followed. After review of the final site plans by the Pasadena Fire Department, and incorporation of the fire safety elements stated above, the proposed project would have a less than significant impact to fire protection services.

Mitigation: None required.

Impact 3I.2: The proposed project could result in substantial adverse physical impacts associated with the provision of, or the need for, new or physically altered police facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times, or other performance objectives (less than significant with mitigation).

The City of Pasadena Police Department currently provides law enforcement service to the Art Center and the surrounding suburban area. The addition of the proposed facility is not anticipated to cause a significant increase in the need for police protection services or require additional staffing.²¹ As acknowledged by the City, "Development pursuant to the 2004 Land Use Element and Zoning Code Revision will increase demand for police projection services, including the

¹⁶ Written Communication from Mark Fasick, City of Pasadena Fire Department, October 12, 2007.

¹⁷ Written Communication from Mark Fasick, City of Pasadena Fire Department, October 12, 2007.

¹⁸ Written Communication from Mark Fasick, City of Pasadena Fire Department, October 12, 2007.

¹⁹ Written Communication from Mark Fasick, City of Pasadena Fire Department, October 12, 2007.

²⁰ Written Communication from Mark Fasick, City of Pasadena Fire Department, October 12, 2007.

²¹ Personal Communication with Commander Eric R. Mills, City of Pasadena Police Department, Strategic Service Division on January 17, 2008.

demand for additional personal. However, according to the Police Department's Administrative Services Office, the Department does not expect the need to construct a new police satellite station as a result of the expected increase in population over the next 11 years."²² Based upon this planning level analysis, as well as recent project-specific communications with the Department, there are no current plans or need to expand Police Department facilities due to the proposed project.²³

The proposed project would result in an increase of approximately 400 students and 10 new faculty on-site. The City Police Department indicates that the corresponding increase to police services would be minimal, including an increase in calls and incidents due to increased daytime population and activity, as well as traffic law enforcement.²⁴ As stated above in Existing Setting, the City Police Department has deemed the current Citywide average service response times for priority calls to be adequate. This increase at the site and within the patrol area would be minimal when compared to the current service population within the City, and the City Police Department has indicated no significant impact due to the project, with implementation of **Mitigation Measure 3I.1**, which would reduce potential security hazards at the project site.

Mitigation Measure

Measure 3I.1: The following measures shall apply to the proposed project:

- Regularly scheduled evening classes shall not continue past 10:00 p.m., Monday through Friday.
- Allow for 24-hour public safety access.
- Provide the Police Department with floor plans and maps of the Art Center College of Design layout, as they are updated or changed.
- Develop and maintain, in cooperation with the Police Department, a public safety response plan that considers contingencies for emergencies, both natural and man-made to include active shooters.
- Provide access to any pertinent video systems in the event of an emergency and at the request of the Police Department, including potential web based cameras that the Police Department's dispatch center could log onto and view video as it happens on campus in an emergency.

²² City of Pasadena Environmental Impact Report: The 2004 Land use and Mobility Elements, Zoning Code Revisions and Central District Specific Plan, pg 175, 2004..

²³ Written Communication from Commander Eric R. Mills, City of Pasadena Police Department, Strategic Service Division on November 16, 2007.

²⁴ Personal Communication with Commander Eric R. Mills, City of Pasadena Police Department, Strategic Service Division on January 17, 2008.

- Provide and maintain current contact information to allow for 24-hour emergency contact of responsible school staff members. Contact information should include but is not limited to cell phone numbers, home or office phone numbers and e-mail.
- Provide on-campus enforcement of parking violations that includes enforcement of handicapped parking, fire zones and fire lanes, and nuisance violations like car alarms.
- Cooperate with the City's efforts to provide a system of enforcement of speed violations as students approach/leave the campus through the use of photo radar, license plate recognition systems, or any other system that will provide campus security with the ability to identify students and faculty that violate the speed laws and take administrative action.

Significance after Mitigation: Less than significant.

3I.4.4 Cumulative Impacts

Impact 3I.3: The proposed project could result in a substantial cumulative impact to fire and police services (less than significant).

Based on the Cumulative Projects List provided in Chapter 2.0 Project Description, there are three listed projects located in the City of Pasadena that are currently under construction, approved but not built, or proposed for development whose impacts, when considered with the project's impacts, could result in cumulatively considerable environmental effects. The three projects are relatively small, but could nevertheless have a significant impact on fire and police services. Each project would be subject to review by the fire and Police Departments, and would undergo the appropriate level of environmental review by the City. Preparation of an appropriate CEQA document would be required if potentially significant impacts are anticipated (i.e., IS/MND/EIR). Any environmental documents for those projects must discuss project impacts and individual project mitigation measures may be required to reduce environmental impacts to police, fire and emergency services. Individual project conditions can also be applied to reduce security and fire hazards. The proposed project does not have an individually significant impact on fire or police services after mitigation, and would not have a cumulatively considerable contribution to these services. Therefore, the proposed project, in conjunction with the list of related projects, would not have a significant cumulative impact on police, fire and emergency services in the area.

Mitigation: None required.