

Agenda Report

August 28, 2017

TO: Honorable Mayor and City Council

THROUGH: Finance Committee

FROM: Department of Public Works

SUBJECT: APPROVAL OF ROAD REPAIR AND ACCOUNTABILITY ACT OF 2017 (SB 1) PROJECT LIST AND AMENDMENT TO FISCAL YEAR 2018 CAPITAL IMPROVEMENT PROGRAM BUDGET

RECOMMENDATION:

It is recommended that the City Council:

- 1. Find that the proposed action is not a "project" as defined in the California Environmental Quality Act (CEQA), Public Resources Code Section 21065 and Section 15378(b)(4) and (5) of the State CEQA Guidelines and, as such, is not subject to environmental review;
- 2. Adopt by resolution the Road Repair and Accountability Act of 2017 project list; and
- 3. Amend the Fiscal Year 2018 Capital Improvement Program (CIP) Budget by appropriating \$796,793 of Road Maintenance and Rehabilitation Account (RMRA) funding to the *Resurfacing and Slurry Seal FY 2017 2021* project (budget account 73920) and increasing the project's total estimated cost by a like amount.

BACKGROUND:

On April 28, 2017 Governor Jerry Brown signed Senate Bill (SB) 1 – The Road Repair and Accountability Act of 2017 which allocates revenues to cities and counties to fund basic road maintenance, rehabilitation, and critical safety projects on the local streets and roads system. Senate Bill 1 increases the per gallon fuel excise taxes, diesel fuel sales taxes and vehicle registration taxes and collects the funds in the new Road Maintenance and Rehabilitation Account (RMRA). The funds will be apportioned by formula to eligible cities and counties, and are expected to enhance existing maintenance of effort (MOE) levels. The MOE for each city will be established by the State Controller's office and will be based on the average spent on local streets and roads during fiscal years 2009-10, 2010-11, and 2011-12. It is estimated Pasadena will receive \$796,793 in FY 2018 and approximately \$2.39 million annually starting in FY 2019.

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Pursuant to Streets and Highways Code Section 2030, RMRA funds must be used for projects that include but are not limited to the following:

- Road maintenance and rehabilitation;
- Safety projects;
- Railroad grade separations;
- Traffic control devices; and
- Complete street components, including active transportation purposes, pedestrian and bicycle safety projects, transit facilities, and drainage and storm-water capture projects in conjunction with any other allowable project.

The RMRA funds may be used to satisfy a match requirement in order to obtain state or federal funds for eligible projects. Finally, to the extent possible and cost effective, cities and counties are encouraged to include the following project elements:

- Advanced recycling techniques that lower greenhouse gas emissions and reduce the cost of maintaining streets through material choice and construction method;
- Transportation infrastructure that supports technologies such as zero emission vehicle fueling or charging and communication systems for self-driving vehicles;
- Project features that are resilient to climate change, fires, floods, etc.; and
- Complete street elements that improve safety or the quality of bicycle or pedestrian facilities.

Prior to receiving an apportionment of RMRA funds in a fiscal year, the cities and counties must submit to the California Transportation Commission (CTC) a list of proposed projects. The FY 18 list is due to the CTC by October 16, 2017 and must be adopted as part of cities' or counties' operating or CIP budgets or amended into said budgets. Staff recommends amending the City's FY 2018 CIP and appropriating \$796,793 to the project listed below.

Resurfacing and Slurry Seal FY 2017 - 2021 (73920) – Resurface 1.3 miles of Orange Grove Boulevard from Lincoln Avenue to Lake Avenue. This work will utilize the cold-in-place recycling paving method. This method grinds the top three inches of existing asphalt then remixes the asphalt with a binder and re-covers the road. This sustainable paving practice removes more of the surface damage, and the rehabilitated road lasts longer than roads resurfaced with conventional asphalt. In addition, greenhouse gases are reduced from the paving operation, and less material is trucked off site, reducing truck traffic and damage to adjacent haul routes. This project will begin in FY 2018 and be completed in FY 2019.

COUNCIL POLICY CONSIDERATION:

The above project and action address City Council's goals to maintain fiscal responsibility and stability; improve, maintain, and enhance public facilities and infrastructure; and increase conservation and sustainability. It also supports the Public Facilities Element of the General Plan by maintaining public facilities to enhance the quality of life of the community. Approval of August 28, 2017 Page 3 of 3

ENVIRONMENTAL ANALYSIS:

CEQA excludes from environmental analysis those actions that are not "projects" as defined by State CEQA Guidelines Section 15378. That section excludes from the definition of "project" the creation of government funding mechanisms and fiscal activities which do not yet commit the lead agency to any specific project, and also excludes organizational or administrative governmental activities that do not result in physical changes to the environment. The action proposed herein is budgetary and part of the City's normal administrative process as it takes early steps to prepare for the possibility of undertaking a project, and therefore is not yet a "project" as defined by CEQA. As the City becomes more certain it will undertake the project, and before it commits itself to the project, the appropriate environmental analysis will be conducted and brought to the appropriate City body for approval.

FISCAL IMPACT:

This action will increase the FY 2018 CIP budget by appropriating \$796,793 in Road Maintenance and Rehabilitation Account funding (Fund 241) to the *Resurfacing and Slurry Seal FY 2017 - 2021* (budget account 73920) project.

Respectfully submitted,

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