

# Agenda Report

January 7, 2013

**TO:** Honorable Mayor and City Council  
**THROUGH:** Public Safety Committee  
**FROM:** Frederick C. Dock, Director  
**SUBJECT:** **PROPOSED REVISION TO SPEED LIMIT ORDINANCE**

## **RECOMMENDATION:**

It is recommended that the City Council:

1. Find that the proposed Municipal Code Amendment is exempt from the California Environmental Quality Act ("CEQA") pursuant to State CEQA Guidelines Section 15301 (Existing Facilities); and
2. Direct the City Attorney to draft an ordinance that would combine sections 10.48.010 (State maximum decreased) and 10.48.030 (State minimum increased) under one new section of the Municipal Code as shown in Attachment A; and
3. Approve the following changes to the newly combined speed limit section of the ordinance as described in Attachment B.

## **BACKGROUND:**

The primary legal justification for the enforcement of traffic regulations in the State of California is the California Vehicle Code (CVC). The CVC defines the **Basic Speed Law**: "No person shall drive a vehicle at a speed greater than is reasonable or prudent and in no event at a speed which endangers the safety of persons or property" (CVC 22350). State Law also establishes the maximum speed limits. For example, the maximum speed on an undivided two-lane roadway is 55 MPH (CVC 22349b).

All other speed limits are called "**prima facie limits**," which are considered by law to be safe and prudent under normal conditions. Certain prima facie limits are established by State law and include the 25 MPH speed limit in business and residential districts and the 25 MPH speed limit in school zones when children are present. (Local street speed limits do not need to be posted to be enforceable.)

Local authorities also have the authority to establish speed limits lower than the maximum allowable on the basis of engineering and traffic surveys, (CVC 22358). Such surveys must include an analysis of roadway conditions, accident records and a sampling of the prevailing speed of traffic, (CVC 627). Other factors may be considered, but an unreasonable speed limit, which is called a **speed trap**, may not be established, (CVC 40802). This latter section also limits the use of electronic speed enforcement methods on non-local streets (i.e., streets classified in the California Road System as collectors and arterials) unless a current engineering and traffic survey is on record.

All the non-local streets for which the speed limits have been established via engineering and traffic surveys are listed in the City of Pasadena Municipal Code (PMC). Currently, the list of establish speed limits appears in two separate sections, 10.48.010 (State maximum decreased) and 10.48.030 (State minimum increased). By having two separate lists, one must go through both to find the posted speed limit. Also, there are some streets in which some of the segments are listed in section 10.48.010 and the other segments of the same street are in section 10.48.030. Research indicates that the single list approach is consistent with practices in other nearby jurisdictions.

It is recommended that the two speed limit lists be consolidated into the single list shown in Attachment A in an amended and renamed Section 10.48.10 Prima Facie Speed Limits on Non-Local Streets and that the text and title of Section 10.48.30 be deleted.

During review of the two speed limit lists, it was determined that some listed street segments need to be modified to match the limits of the existing Engineering and Traffic Surveys that are the basis for establishing the posted speed limits. As a result of these street segment modifications, there are some street segments that will be removed from one of the existing ordinance sections and there are some segments that will be added as a result of the re-segmentation. The review also highlighted some street segments with posted speed limits that were missing from the existing speed limit ordinance. The list in Attachment A is the recommended list of prima facie speed limits on non-local streets in Pasadena for which Engineering and Traffic Surveys have been completed. Attachment B indicates street segments which were modified, added or deleted.

#### **COUNCIL POLICY CONSIDERATION:**

The proposed action is consistent with the City Council's Strategic Planning Goals to improve, maintain, and enhance public facilities and ensure public safety throughout the City.

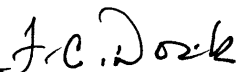
**ENVIRONMENTAL ANALYSIS:**

The proposed Municipal Code Amendment has been determined to be exempt from environmental review pursuant to CEQA Guidelines Section 15301 (Existing Facilities). This exemption includes the maintenance, repair and operation relating to existing facilities, mechanical equipment, or structures where there is negligible or no expansion of the use. Section 15301 (c) specifically identifies existing highways and streets, sidewalks, gutters, bicycle and pedestrian trails, and similar facilities.


**FISCAL IMPACT:**

The proposed ordinance change shall have no fiscal impact to the City. The costs to replace, remove, relocate, and install speed limit signs as reflected in Attachment B shall be absorbed within the current operating budget of the Department of Transportation.


Respectfully submitted,

  
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FREDERICK C. DOCK  
Director  
Department of Transportation

Prepared by:

  
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Norman Baculinao  
Traffic Engineering Manager

Approved by:

  
\_\_\_\_\_  
MICHAEL J. BECK  
City Manager

*for*

Attachment A: Proposed List of Revisions to Ordinance  
Attachment B: Proposed Revisions to Ordinance

## Attachment A - Proposed List of Revisions to Ordinance

Allen Avenue from Washington Boulevard to Villa Street	35 mph
Allen Avenue from Villa Street to the south city limit	30 mph
Altadena Drive from north city limit to New York Drive	35 mph
Altadena Drive from Washington Boulevard to Foothill Boulevard	35 mph
Altadena Drive from Foothill Boulevard to Del Mar Boulevard	30 mph
Arroyo Boulevard from north city limit to Zanja Street	35 mph
Arroyo Boulevard from Zanja Street to Holly Street Bridge	30 mph
Arroyo Boulevard from Holly Street Bridge to south city limit	25 mph
Arroyo Parkway from Colorado Boulevard to California Boulevard	35 mph
Arroyo Parkway from California Boulevard to Glenarm Street	35 mph
Avenue 64 from Colorado Boulevard to south city limit	35 mph
California Boulevard from Arroyo Boulevard to Allen Avenue	30 mph
California Boulevard from San Gabriel Boulevard to east city limit	35 mph
Canada Avenue from Lincoln Avenue to north city limit	40 mph
Colorado Boulevard from west city limit to St. John Avenue	35 mph
Colorado Boulevard from St. John Avenue to Catalina Avenue	25 mph
Colorado Boulevard from Catalina Avenue to San Gabriel Boulevard	30 mph
Colorado Boulevard from San Gabriel Boulevard to east city limit	35 mph
Columbia Street from Orange Grove Boulevard to Fair Oaks Avenue	30 mph
Cordova Street from Arroyo Parkway to Lake Avenue	35 mph
Cordova Street from Lake Avenue to Hill Avenue	35 mph
Corson Street from Pasadena Avenue to Sierra Madre Boulevard	35 mph
Del Mar Boulevard from Orange Grove Boulevard to Arroyo Parkway	30 mph
Del Mar Boulevard from Arroyo Parkway to the east city limit	35 mph
El Molino Avenue from north city limit to Colorado Boulevard	30 mph
El Molino Avenue from Colorado Boulevard to south city limit	25 mph
Fair Oaks Avenue from north city limit to Mountain Street	35 mph
Fair Oaks Avenue from Mountain Street to Green Street	30 mph

Fair Oaks Avenue from Green Street to south city limit	35 mph
Foothill Boulevard from Greenwood Avenue to east city limit	35 mph
Glenarm Street from Pasadena Avenue to Arroyo Parkway	25 mph
Glenarm Street from Arroyo Parkway to El Molino Avenue	35 mph
Green Street from Orange Grove Boulevard to Hill Avenue	30 mph
Hastings Ranch Drive from Sierra Madre Boulevard to Rosemead Boulevard	35 mph
Hill Avenue from north city limit to Washington Boulevard	30 mph
Hill Avenue from Washington Boulevard to Walnut Street	35 mph
Hill Avenue from Walnut Street to Del Mar Boulevard	30 mph
Hill Avenue from Del Mar Boulevard to California Boulevard	30 mph
Holly Street from Linda Vista Avenue to Orange Grove Boulevard	35 mph
Kewen Drive from Canon Drive to Hillcrest Avenue	15 mph
Kinneola Avenue from Foothill Boulevard to Colorado Boulevard	30 mph
La Loma Road from west city limit to Arroyo Boulevard	25 mph
Lake Avenue from north city limit to Maple Street	35 mph
Lake Avenue from Maple Street to California Boulevard	25 mph
Lake Avenue from California Boulevard to Arden Road	30 mph
La Tierra Street from Sierra Madre Boulevard to Sunnyslope Avenue	35 mph
Lida Street from west city limit to Knollwood Drive	30 mph
Lida Street from Knollwood Drive to Parkview Avenue	25 mph
Lincoln Avenue from north city limit to Mountain Street/Seco Street	35 mph
Lincoln Avenue from Mountain Street/Seco Street to Maple Street	30 mph
Linda Vista Avenue from Colorado Boulevard to north city limit	35 mph
Los Robles Avenue from Woodbury Road to Maple Street	35 mph
Los Robles Avenue from Maple Street to south city limit	30 mph
Maple Street from Walnut Street to Foothill Boulevard	35 mph
Marengo Avenue from north city limit to Washington Boulevard	25 mph
Marengo Avenue from Washington Boulevard Orange Grove Boulevard	30 mph
Marengo Avenue from Orange Grove Boulevard to Walnut Street	35 mph

Marengo Avenue from Walnut Street to Del Mar Boulevard	25 mph
Marengo Avenue from Del Mar Boulevard to south city limit	30 mph
Mentor Avenue from Corson Street to San Pasqual Street	25 mph
Michillinda Avenue from Valley Lights Drive to Sierra Madre Boulevard	35 mph
Michillinda Avenue from Sierra Madre Boulevard to south city limit	35 mph
Mountain Street from Lincoln Avenue to Fair Oaks Avenue	35 mph
Mountain Street from Fair Oaks Avenue to Lake Avenue	25 mph
Mountain Street from Lake Avenue to Hill Avenue	25 mph
Mountain Street from Hill Avenue to Altadena Drive	30 mph
New York Drive from Los Angeles County line (800 feet east of Altadena Drive) to Sierra Madre Villa Avenue	50 mph
New York Drive from Sierra Madre Villa Avenue to Sierra Madre Boulevard	35 mph
Oak Grove Drive from Arroyo Boulevard to north city limit	35 mph
Oak Knoll Avenue from Alpine Street to south city limit	30 mph
Orange Grove Boulevard from Colorado Boulevard to south city limit	35 mph
Orange Grove Boulevard from Colorado Boulevard to Wilson Avenue	35 mph
Orange Grove Boulevard from Wilson Avenue to Rosemead Boulevard	40 mph
Paloma Street from Hill Avenue to Sierra Madre Villa Avenue	30 mph
Pasadena Avenue from Walnut Street to Del Mar Boulevard	35 mph
Raymond Avenue from north city limit to Orange Grove Boulevard	30 mph
Raymond Avenue from Orange Grove Boulevard to Maple Street	25 mph
Raymond Avenue from Corson Street to Del Mar Boulevard	25 mph
Raymond Avenue from Del Mar Boulevard to Glenarm Street	35 mph
Rosemead Boulevard from Sierra Madre Villa Avenue to Hastings Ranch Drive	40 mph
Rosemead Boulevard from Hastings Ranch Drive to Foothill Boulevard	35 mph
Rosemont Avenue from Arroyo Boulevard to Seco Street	35 mph
Rosemont Avenue from Seco Street to Orange Grove Boulevard	25 mph
St. John Avenue from Walnut Street to Del Mar Boulevard	35 mph
Salvia Canyon Road from Linda Vista Avenue to West Drive	35 mph
San Gabriel Boulevard from Sierra Madre Boulevard to Colorado Boulevard	35 mph

San Gabriel Boulevard from Colorado Boulevard to south city limit	35 mph
San Pasqual Street from Hill Avenue to Allen Avenue	30 mph
San Pasqual Street from Allen Avenue to east city limit	35 mph
San Pasqual Street from San Gabriel Boulevard to east city limit	35 mph
Seco Street from Linda Vista Avenue to Lincoln Avenue	35 mph
Shoppers Lane from San Pasqual Street to north end	15 mph
Sierra Madre Boulevard from the south city limit to Eaton Drive	35 mph
Sierra Madre Boulevard from Eaton Drive to the east city limit	40 mph
Sierra Madre Villa Avenue from north city limit to New York Drive	35 mph
Sierra Madre Villa Avenue from Sierra Madre Boulevard to Foothill Boulevard	35 mph
Union Street from Hill Avenue to Garfield Avenue	30 mph
Union Street from Garfield Avenue to St. John Avenue	25 mph
Villa Street from Fair Oaks Avenue to Allen Avenue	30 mph
Villa Street from Allen Avenue to Altadena Drive	35 mph
Villa Street from Altadena Drive to Eaton Drive	25 mph
Walnut Street from Orange Grove Boulevard to Greenwood Avenue	30 mph
Walnut Street from Greenwood Avenue to Altadena Drive	35 mph
Walnut Street from Altadena Drive to Madre Street	35 mph
Walnut Street from Halstead Street to Rosemead Boulevard	40 mph
Washington Boulevard from West Drive to Arroyo Boulevard	35 mph
Washington Boulevard from Arroyo Boulevard to Lincoln Avenue	30 mph
Washington Boulevard from Lincoln Avenue to Lake Avenue	35 mph
Washington Boulevard from Lake Avenue to Bellford Avenue	35 mph
Washington Boulevard from City limit east of Del Rey Avenue to Sierra Madre Boulevard	35 mph
West Drive from Washington Boulevard to Seco Street	35 mph
Woodbury Road (southerly portion) from north city line, 200 feet west of Los Robles Avenue, to Lake Avenue	30 mph

## Attachment B - Proposed Revisions to Ordinance

### Part 1: Segments limits to be modified from the existing ordinance

The re-segmenting of existing limits is due to surveying of existing land use and driving conditions. Segments were either extended or shortened.

<u>Street</u>	<u>Existing Limits</u>	<u>New Limits</u>	<u>Posted Speed</u>
Altadena Drive	Foothill Blvd to north city line	Foothill Blvd to Washington Blvd	35 mph
Arroyo Blvd	Holly Street Bridge crossing to Westminster Dr	Holly Street Bridge to south city limit	25 mph
Arroyo Pkwy	Colorado Blvd to State St connector	Colorado Blvd to California Blvd	35 mph
Avenue 64	La Loma Rd to south city limit	Colorado Blvd to south city limit	35 mph
California Blvd	Arroyo Blvd to Hill Ave	Arroyo Blvd to Allen Ave	30 mph
Colorado Blvd	West city boundary to Grand Ave	West city limit to St. John Ave	35 mph
Colorado Blvd	Wilson Ave to San Gabriel Blvd	Catalina Ave to San Gabriel Blvd	30 mph
Cordova St	Arroyo Pkwy to Marengo Ave	Arroyo Pkwy to Lake Ave	35 mph
Cordova St	Euclid Ave to Hill Ave	Lake Ave to Hill Ave	35 mph
El Molino Ave	Allendale Rd to Old Mill Rd	Colorado Blvd to south city limit	25 mph
Hastings Ranch Dr	Sierra Madre Blvd to its southerly terminus	Sierra Madre Blvd to Rosemead Blvd	35 mph
Hill Ave	California Blvd to Walnut St	Del Mar Blvd to Walnut St	30 mph
Kinneloa Ave	Del Mar Blvd to city boundary south of Colorado Blvd	Foothill Blvd to Colorado Blvd	30 mph
Los Robles Ave	South city boundary to Allendale Rd	South city limit to Maple St	30 mph
Marengo Ave	Del Mar Blvd to Glenarm St	Del Mar Blvd to south city limit	30 mph
Michillinda Ave	Foothill Blvd north to the city limits	South city limit to Sierra Madre Blvd	35 mph
Oak Grove Dr	City line at Arroyo Blvd to north end	North city limit to Arroyo Blvd	35 mph
Oak Knoll Ave	Alpine St to Old Mill Rd	Alpine St to south city limit	30 mph
Orange Grove Blvd	Bellefontaine St to south city limit	Colorado Blvd to south city limit	35 mph
Orange Grove Blvd	Bellefontaine St to Wilson Ave	Colorado Blvd to Wilson Ave	35 mph
Orange Grove Blvd	Wilson Ave to Sierra Madre Villa Ave	Wilson Ave to Rosemead Blvd	40 mph
Pasadena Ave	California Blvd to Walnut St	Del Mar Blvd to Walnut St	35 mph
Raymond Ave	Glenarm St to California Blvd	Glenarm St to Del Mar Blvd	35 mph
Raymond Ave	Green St to California Blvd	Corson St to Del Mar Blvd	25 mph
Rosemont Ave	Seco St to Arroyo Blvd (intersection south of Route 310 freeway)	Seco St to Arroyo Blvd	35 mph
San Gabriel Blvd	Walnut St to Sierra Madre Blvd	Colorado Blvd to Sierra Madre Blvd	35 mph
San Gabriel Blvd	South city line to Walnut St	South city limit to Colorado Blvd	35 mph
Seco St	West Dr to Lincoln Ave	Linda Vista Ave to Lincoln Ave	35 mph
Sierra Madre Villa Ave	Fairpoint St to New York Dr	North city limit to New York Drive	35 mph
Sierra Madre Villa Ave	Sierra Madre Blvd to south city line	Sierra Madre Blvd to Foothill Blvd	35 mph
Union St	Garfield Ave to Wilson Ave	Garfield Ave to Hill Ave	25 mph
Washington Blvd	Catalina Ave to Allen Ave	Lake Ave to Belfford Ave	35 mph
Washington Blvd	Lincoln Ave to El Molino Ave	Lincoln Ave to Lake Ave	35 mph



**Part 2: Segments to be removed from the ordinance**

Due to re-segmenting, these segments are being replaced by an entirely new segment or being added to an existing modified segment. Except for Pasadena Ave and St. John Ave which are being removed since they are controlled by the State of California Department of Transportation.

<u>Street</u>	<u>Limits</u>	<u>Posted Speed</u>
Avenue 64	Colorado Blvd to La Loma Rd	35 mph
California Blvd	Hill Ave to east city limits west of Allen Ave	35 mph
Cordova St	Marengo Ave to Euclid Ave	35 mph
East Foothill Blvd	Altadena Dr to East city line	35 mph
Fair Oaks Ave	Washington Blvd to north city limits	35 mph
Los Robles Ave	Maple St to Del Mar Blvd	30 mph
Los Robles Ave	Del Mar Blvd to Allendale Rd	30 mph
Marengo Ave	Glenarm St to Los Robles Ave	30 mph
Pasadena Ave	California Blvd to Columbia St	30 mph
San Gabriel Blvd	Colorado Blvd to Maple St	35 mph
St. John Ave	California Blvd to Pasadena Ave	30 mph
Washington Blvd	El Molino Ave to Catalina Ave	30 mph

**Part 3: Segments to be added to the ordinance**

These segments are proposed to be added due to re-segmenting of streets that are not listed in the City Ordinance.

<u>Street</u>	<u>Limits</u>	<u>Posted Speed</u>
Altadena Dr	North city limit to New York Dr	35 mph
Arroyo Pkwy	California Blvd to Glenarm St	35 mph
Colorado Blvd	St. John Ave to Catalina Ave	25 mph
Glenarm St	Arroyo Pkwy to Pasadena Ave	25 mph
Hill Ave	Del Mar Blvd to California Blvd	30 mph
La Loma Rd	Arroyo Blvd to west city limit	25 mph
Lake Ave	Maple St to California Blvd	25 mph
Linda Vista Ave	Colorado Blvd to north city limit	35 mph
Marengo Ave	North city limit to Washington Blvd	25 mph
Marengo Ave	Walnut St to Del Mar Blvd	25 mph
Mentor Ave	Corson St to San Pasqual St	25 mph
Michillinda Ave	Sierra Madre Blvd to Valley Lights Dr	35 mph
Mountain Ave	Fair Oaks Ave to Lake Ave	25 mph
Raymond Ave	Orange Grove Blvd to Maple St	25 mph
Union St	Garfield Ave to St. John Ave	25 mph
Villa St	Altadena Dr to Eaton Dr	25 mph
Walnut Ave	Greenwood to Altadena Dr	35 mph
Walnut Ave	Altadena Dr to Madre St	35 mph
Washington Blvd	City limit east of Del Rey to Sierra Madre Blvd	35 mph
Washington Blvd	West Dr to Arroyo Blvd	35 mph