Flores, Silvia

From:

Schmidt, Ursula

Sent:

Friday, September 30, 2011 1:11 PM

To:

Flores, Silvia

Subject:

Correspondence SUPPORT SINGLE-USE BAG ORDINANCE

Hi Silvia

The correspondence below came in today to me - can we post this and provide copies for the agenda packets?

Thank you. Ursula

----- Forwarded message -----

From: Phillip Kobylanski <pk@valhallapix.com>

Date: Thu, Sep 29, 2011 at 5:45 PM

Subject: SUPPORT SINGLE-USE BAG ORDINANCE

To: "bbogaard@cityofpasadena.net" <bbogaard@cityofpasadena.net> Cc: Gale Anne Hurd <gah@valhallapix.com>, "kjames@healthebay.org"

<kjames@healthebay.org>

Dear Mayor Bogaard,

As a business owner in the City of Pasadena, I write to express my strong support of the City's proposed single-use carryout bag ordinance that would ban plastic carryout bags at all supermarkets and other grocery stores, pharmacies, drug stores, convenience stores, food marts, and farmers markets and would place a charge on the issuance of recyclable paper carryout bags.

I am concerned with the environmental and economic impacts of plastic bag pollution in Pasadena and other parts of the County. Plastic bags litter many of our streams, neighborhoods, and streets. What starts out as litter on the street can travel many miles to the beach and impact our marine life. Cities throughout California spend millions of dollars every year and countless staff and volunteer hours, cleaning up marine debris that includes a great deal of plastic bags.

We can no longer recycle our way out of this problem. Despite efforts to expand recycling programs, less than 5% of single-use plastic bags are currently being recycled. The rest of these bags end up in our landfills or as litter, clogging stormdrain systems, and making their way to our waterways and ocean. Plastic lasts for hundreds of years in our environment and may never biodegrade in the ocean. As a result, it poses a persistent threat to wildlife. Over 267 species worldwide have been impacted by plastic litter, including plastic bags.

Paper bags are not a viable alternative to plastic bags. Paper bag production contributes to deforestation, greenhouse gas emissions, and waterborne wastes from the pulping and paper making process. Even compostable plastic bags made of plant-based sources have not proven to degrade in the ocean.

Los Angeles County, Long Beach, Calabasas, Santa Monica, Malibu, Manhattan Beach, San Francisco, San Jose, Marin County, Fairfax, Santa Cruz County, Santa Clara County and Palo Alto have banned plastic bags and dozens of other cities in California are considering this approach.

The City of Pasadena has a critical role to play in becoming a true leader in eliminating plastic bag waste and preventing the proliferation of plastic pollution in our communities. Thus I urge you to move forward a single-use plastic bag ban.

Sincerely,

Gale Anne Hurd, Owner

Vertical Wine Bistro

Flores, Silvia

From: Kenny or Debbie Ayala <kennydeb@me.com>

Sent: Sunday, October 02, 2011 4:58 PM
To: Margaret McAustin; Fuller, Margo

Cc: Schmidt, Ursula

Subject: FEIR

Hi Margaret and Margo,

We have received notice of the public hearing taking place tomorrow, Oct 3 on the ammending of PMC to prohibit single use plastic carryout bags. We have some thoughts, but will likely not be able to attend tomorrow's meeting.

While we support the idea of reusable bags (and we utilize our own reusable bags a majority of the time) we do not support the amendment as it is written.

Who wins with this amendment? We now have to pay for a bag that used to be provided without cost. Where does that money go? More profit for the grocery stores or reatailers? Is there a green fund?

Has the impact on low income families been considered? They are not, like many of us, popping open their trunk at Trader Joes to get their bags out. They are the families that take the cart from the grocery store; is it likely that they will NOT remember to bring their reusable bags. Then, they have the extra burden to pay for the bags, which can only mean less food on their tables.

I know we will *not* contribute to paying for bags(simply on principle). That means if we don't have enough bags, we will buy less. Which will lead to more grocery store visits, using more gas and thus defeating the "green" goal of such ammendment. Or why wouldn't we just spend our money in an neighboring city, not having to deal with these issues at all? We feel by putting the burden of purchasing bags on the citizens of Pasadena, retail will suffer.

This ammendment seems to be all punitive. Is there any incentive? I know that Target gives a five cent credit for bringing your own bag and Ralphs gives some kind of "points" for bringing a reusable bag.

The choice to use or not use plastic bags should be at the discretion of the consumers. Not a municipal code. People choosing to utilize reusable bags because of their conscienceness of environmental factors should not be dictating to others what they should be doing.

We feel like we are "average" citizens of this city. We appreciate all of the great attributes and deal with the not so positive aspects. Knowing Pasadena likes to be a leader in these type of issues, unfortunately we believe this ammendment will pass. We hope that it is because it will be thought to be a good thing for the residents, not simply because the city is attempting to be on a green track. Of the pollution on the streets of Pasadena, most does not appear to be plastic bags, but more wrappers, plastic bottles and dog waste.

Thank you for hearing our concerns.

Kenny and Debbie Ayala

Flores, Silvia

From:

Carolyn Meredith <carolyn_meredith00@yahoo.com>

Sent:

Sunday, October 02, 2011 4:06 PM

To:

Schmidt, Ursula

Cc:

McAustin, Margaret; Fuller, Margo

Subject:

Support of Plastic Bag Ban

Dear Ursula;

I wish to add my voice to the many who have written to support the proposed ordinace to ban the us of single use carryout plastic bags.

I believe that the staff report explains very clearly the negative environmental impacts that single use plastic bags have upon the environment as well as the study of alternatives to a ban and the ultimate need to change personal habits.

The City has studied this issue for several years so I believe the proposed ordinance is well thought out and minimizes any presumed difficulties that retailers will potentially face. In fact, many, many retail establishments already have an incentive in place for customers who bring reusable bags and many also have reusable bags for sale at a modest price; places such as Target and Bed, Bath and Beyond for example, not just "environmentally conscious" establishments such as Trader Joe's, Whole Foods and Sprouts.

I, personally, have used reusable bags since 1989 when I received a well made canvas bag at a national recycling conference. That bag is still in use. Many, many residents have transitioned to reusable bags on their own so the habit has already been widely adopted. Add to that that precedent has been set by Los Angeles County and several other California cities. Pasadena has reliably be at the forefront of environmental practices so let us not fall behind at this critical point.

Sincerely,

Carolyn Meredith 1933 Brigden Road Pasadena 91104

Best regards, Carolyn

JOE PARDEE

2245 E Colorado Blvd Suite 104, Pasadena, CA 91107-3651

ph 626-398-0087

joepardee@sbcglobal.net

Ursula Schmidt, LEED AP Sustainability Affairs Manager City of Pasadena 626-744-6729

October 3, 2011

Attached is a petition supporting the ban on single use plastic bags with additional signatures from Neighborhood Church Members to be included with the petition and signatures delivered Friday.

Joe Pardee

626-398-0087 \$\int \{ \int \parallel{P} \tanksigma}

The 7TH Principle Environmental Action Group of Neighborhood Unitarian Universalist Church Political Action Committee Working Group

SINGLE USE PLASTIC BAG BAN

September 2011

The undersigned members and friends of Neighborhood Church want to ask the City of Pasadena to join with us and with the environmental community in supporting a ban on single use plastic bags provided by stores and markets throughout the city.

Whereas: These single use plastic bags have an extremely detrimental effect on our environment. Their affect is far reaching, much more than simply creating waste and litter. They wind up in waterways and many eventually end up in the ocean where they break down into smaller and smaller pieces of plastic but do not decompose into simpler compounds and return to earth's environmental cycle.

Whereas: These plastic bags and their smaller remnants are mistaken for food by much of the aquatic life and consequently are devastating to these populations.

Whereas: Even the bags that do not make it to the ocean have been found to be dangerous to animals and birds on land. One photo from an environmental group is that of a tortoise with a plastic bag protruding from its mouth. Fortunately the tortoise was rescued by that group and the bag removed but this is an exception rather that the rule and most of these animals die an agonizing slow death.

Therefore: We request that the Council members vote to support aquatic and wild life and a sustainable earth by voting for a ban on single use plastic bags and the charging of a fee for paper bags to promote the use of reusable bags for transporting goods from store to home.

We the undersigned members of Neighborhood Unitarian Universalist Church and of the community of the earth request this action for the protection of the environment and in support of a sustainable earth.

We the undersigned members of Neighborhood Unitarian Universalist Church and of the community of the earth request this action for the protection of the environment and in support of a sustainable earth.

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Nany Luth	1705 Knollwood Dr. Pasa Ca 91103
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October 3, 2011

The Honorable Bill Bogaard Mayor, City of Pasadena 100 N. Garfield Avenue, Room S228 Pasadena, CA 91109

> Agenda No. 8 – City Council Discussion Concerning Carryout Bags Re:

Dear Mayor Bogaard:

It is our understanding that the City of Pasadena City Council is considering whether to direct city staff to pursue development of an ordinance to ban plastic retail bags. By way of background, the American Chemistry Council (ACC) is a national trade association of manufacturing companies, including those domestic producers of fully recyclable retail plastic bags.

ACC members support efforts to reduce bag litter and disposal and it is for that reason we have been working to promote and enhance the recycling of not only plastic bags but other plastic packaging as well. ACC is in full agreement with the intent of this discussion but feel an outright prohibition on these recyclable products is unnecessary. In many cases, suggestions to ban recyclable plastic bags often overlook important, yet unintended environmental impacts. Furthermore, these ordinances have the potential to impact consumers economically, especially for those employees who work at bag manufacturing facilities in Los Angeles County.

As you and your colleagues discuss this issue, ACC respectfully requests that you consider several policy issues and potential alternative approaches. Allegations that plastic bag and film recycling is failing are false. At the request of the Los Angeles County Public Works (LACPW) Department, ACC recently commissioned a study by Moore Recycling Associates, Inc. to: 1) quantify the pounds of plastic bags and film collected for recycling from material recovery facilities (MRFs) in the County from 2007 through 2009; 2) delineate the percentage of plastic bags collected versus total film; and 3) determine how much of the total film was from the unincorporated areas of Los Angeles County.

- The study reveals a 39 percent growth in the recycling of plastic bags and other film plastics.
- The recycling of plastic bags alone grew 62 percent during this period suggesting that residents have become accustomed to putting their plastic bags into their curbside recycling bins.
- In the unincorporated areas of the county, curbside collection of plastic bags and film increased by 40 percent from 2007 to 2009.

In many communities around the country, ACC has worked in partnership with retailers, public agencies and other stakeholders to promote the recycling of plastic bags and wraps.

In addition to the recycling opportunities, we believe that other policy and legal issues should also be explored, including:

- Whether such an ordinance would be subject to the California Environmental Quality Act (CEQA) and thus an Environmental Impact Report (EIR) would need to be completed before final adoption of the ordinance.
- If a fee is proposed on alternative products such as paper bags (in an effort to reduce the environmental impacts of those products), would such a fee be subject to the provisions of Proposition 26?
- Whether an analysis has been conducted as to the potential consumer cost impact for residents that may now be forced to pay for paper bags, especially those that may be struggling to make ends meet?



• Whether such an ordinance would require city expenditures to implement, monitor and audit the program, especially as it relates to a city mandated per bag charge?

In our view, bag litter and disposal can be reduced by encouraging consumers to use reusable bags and to recycle their plastic bags. These activities can be undertaken through partnerships between industry, retailers, local governments, recyclers and environmental organizations all without the burden of additional regulation, unintended environmental impacts, or negative economic impacts on consumers.

Thank you in advance for the opportunity to provide these comments and we would welcome the opportunity to discuss potential recycling opportunities in the city of Pasadena. If you or your colleagues have any questions or comments, please do not hesitate to contact me at 916-448-2581 or via email at ryan_kenny@americanchemistry.com

Sincerely

Ryan Kenny

Manager, State Affairs American Chemistry Council

cc: Members, Pasadena City Council; City Clerk

Flores, Silvia

From:

Schmidt, Ursula

Sent:

Monday, October 03, 2011 4:05 PM

To:

Flores, Silvia

Cc:

Jomsky, Mark

Subject:

FW: Pasadena Carryout Bag Regulation

Attachments:

doc20111003155507.pdf

Silvia,

Could we please include the correspondence below and the attached for tonight's meeting – we just got these.

thank you.

Ursula

URSULA SCHMIDT, LEED AP SUSTAINABILITY AFFAIRS MANAGER CITY OF PASADENA 626-744-6729

From: Tim James [mailto:tjames@CAGrocers.com]

Sent: Monday, October 03, 2011 3:59 PM

To: Bogaard, Bill; Robinson, Jacque; McAustin, Margaret; Holden, Chris; Masuda, Gene; Gordo, Victor; Madison, Steve;

tornek@cityofpasadena.net

Cc: Schmidt, Ursula; Stone, Rhonda; district1; Fuller, Margo; McIntyre, Jacqueline; Sullivan, Noreen; De La Cuba, Vannia;

Suzuki, Takako; Thyret, Pam

Subject: Pasadena Carryout Bag Regulation

Dear Councilmembers,

On behalf of the California Grocers Association, I am encouraging the City of Pasadena to follow the Los Angeles County carryout bag ordinance model when regulating bags. A unified regional approach to carryout bag regulations provides retailers regulatory consistency and eliminates jurisdictional disadvantages. The county-wide ordinance approach also creates greater predictability for consumers and provides the greatest amount of environmental gain.

CGA is a non-profit, statewide trade association representing the food industry since 1898. CGA represents approximately 500 retail members operating over 6,000 food stores in California and Nevada, and approximately 300 grocery supplier companies. Retail membership includes chain and independent supermarkets, convenience stores and mass merchandisers. CGA members operate a number of grocery stores located in Pasadena and in Los Angeles County.

Please contact me for additional information or with any questions. Thank you for your consideration. Tim

Timothy James

Manager, Local Government Relations California Grocers Association 1215 K Street, #700 Sacramento, CA 95814 Phone: 916-448-3545

Cell: 916-832-6149

10/03/2011 Item 8

- a) degrade our watershed rivers, our ocean environment, and the fish we eat;
 - b) are a waste nuisance that costs millions of dollars for cities to clean up;
- c) are an inherently unsustainable product, made from non-renewable resources;
- d) can immediately be replaced by reusable bags, which are easy to use and to launder.

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*Pasadena residents, please indicate your City Council District # in the right-hand column.

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1 Alicia Pelfrey	2078 OAKWOOD ST.	PASADENA	pelfreyhome@yahoo.com	
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Barbara Bair	1231 E Long Alta Pragan	bairsden 30 earthlink. Ne	_
Chery Duboucheson	323 W Montano St. Pasaden	dubour herono SBC glob	Net
10 MICHELLE JOHNSTON	9558 GALA AVE ALTA LOMA, CA 91701	MEJ217@GMAIL.COM	/ 1
11 William KARSPECK	401 Hillcrest Blvd, enormovia CA 91016	WILLKARSPECK Ogmail.com	
12 MICHAELA MATSUMO TO	140 N. CANYW PLYD * A MUNIONACA	MAKEIROCK @GMAIL W	W
Jara J. Doabe	520A W. Colorado Blva Monrovia 90016	,	
MAROSHAMITAI	HANGER BLUD 385 SE	CATALTHANE marcha	577
Ada Ramirez	11858 BIRCH AVE Hawthorne, CA 90250	ada.ramirezsss & ada.ramirezsss	
THALIN SARFATY	P.O. BOY 891962 TEMECULA CA 92589	sdstu@mac.com	,
17 Edichi Byerh	2219 Hiel AVE. ALTADENA. CA 91001	edichib@gmail.co	1 3.
18			. 3

Dear Mayor and Pasadena City Council:

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Sincerely, Lenel Wansouk

10/03/2011

Item 8

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Business T	îtle	1540ENK	w	ATCH	COME	ANY	
Business O	wner	KEVEN					
Address	20 F.	COLOR	A00	RI.			
City/State/	Zip PAS	ADENA	cA.	91105	•		
Email			in the Province				
	•	440-70	02				

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Business Title Sugar Fix LLC
Business Owner Pristing 120
Address 63 5. Paymond av
City/State/Zip Pasadena, Ca 91106
Email Info C Sugar Fix Messerts, Cun
Phone 626 396 9402

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The Born (Agents)	
Business Title TED LOSG GARM	_
Business Owner - BIRACK KIM	_
Address 28 S. RAYMOND AWE	
City/State/Zip PASA OF 0/105	
Email tracegarden d'amaile con	
Phone 626) 578 - 1144	

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Business Title	NEO 39		
Business Owner_	MOSES CHO		
Address	39 E. COLORADO BLVD.	PASADENA, CA 91109	^ >
City/State/Zip			
Email			
Phone 62	6-683-1257		

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Business Title Beyond the Vine
Business Owner Custal Robel
Address 10 N. Ray Mond Ave
City/State/zip Dosadena CA 91103
Email info@ beyond the olive. com
Phone 626-844.3846

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Business Title Crown City Loan	
Business Owner Todd RoBinson	
Address US EAST Colorado Blu	
City/scate/20 Pasadine CA 91105	
Email	
Phone 624-793-5404	

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~ 1~1 , 12
Business Title 1151 17
Business Owner E134 Brules
Address DOUSIAS Allen
City/State/Zip Punter CA 9/103
Email eliza O Disab. Com
Phone 626 742 9746

Mayor Bill Bogaard and Pasadena City Council Members 100 N. Garfield Avenue Pasadena, CA 91109

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Our business supports a plastic bag ban that moves us forward.

Business Title	Shop Melapa		
Business Owner	E. Colt		
	38 S. Raymond Ave		
City/State/Zip	Pasadera. Ca 9/105		
Email			
Phone (C	576-605-2855		

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Business Title VWONKA W	
Business Owner VITTON LCA F.	
Address 10 Falt, Oaks	
City/State/Zip Pasadena († 91105	
Email Kelper MWanjolek @ gmail com	
Phone (12(1 ×44 7247	

Vandervort, Kathy

From:

Phil Rozenski < Phil.Rozenski@hilexpoly.com>

Sent:

Monday, October 03, 2011 4:01 PM

To:

cityclerk

Subject:

City of Pasadena Bag Legislation

Attachments:

Schmeer Complaint.pdf

City Clerk Jomsky

As an employee of <u>Hilex Poly</u>, an industry leading manufacturer and recycler of plastic bag and film products, I have been following with interest the recent bag conversation in California. With a vote on this issue approaching, I wanted to share some information about the real impacts of bag legislation and an alternative – recycling – that achieves the goal of reducing litter while protecting the 10,000+ Americans employed by the plastic bag manufacturing and recycling industry, many of whom are Californians.

Experience shows bag legislation cripples green job growth while producing no benefits for the environment or consumers. Put simply, a yes vote on banning plastic bags in Pasadena will:

- Decrease jobs in California
- Increase dependence on foreign oil
- Increase global greenhouse gas emissions
- Decrease recycling of plastic bags, sacks and wraps
- Not decrease the amount of plastic entering the waste stream

I also wanted to let you know that earlier today, several California residents and Hilex Poly <u>filed a lawsuit</u> against the County of Los Angeles in response to the County's decision to ban the use of plastic carry out bags and impose an unconstitutional tax on paper carry out bags provided by retail stores. Los Angeles County's bag "charge" on consumers violates Proposition 26, which clearly requires local taxes be approved by a two-thirds vote. The ten-cent tax imposed on bags was never approved by voters much less by a two-thirds vote. Proposition 26 was implemented to counter situations exactly like this one where taxes are labeled by the local government as 'fees' in order to circumvent the electoral process. I have attached the Complaint to this email for your reference.

If you have any questions or would like to discuss the facts about plastic bags and the impacts of plastic bag legislation, please let me know; I am available to discuss this further with you at any time.

Thank you,

v/r

Philip R. Rozenski
Director of Marketing and Sustainability
618 402-4244
phil.rozenski@hilexpoly.com

Learn the facts about plastic bags at www.bagtheban.com

Hilex Poly Co., LLC 1780 Belt Way Drive St. Louis, MO 63114 10/03/2011 Item 8

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10	Wheeler, Chris Kucma, Hilex Poly Co. L	LC		
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12	SUPERIOR COURT OF THE STATE OF CALIFORNIA			
13	COUNTY OF LOS ANGELES			
14	LEE SCHMEER, SALIM BANA, JEFF)	Case No.:		
15	WHEELER, CHRIS KUCMA, and HILEX POLY CO. LLC,	VERIFIED COMPLAINT FOR WRIT OF MANDATE,		
16	THEEX TOET CO. ELIC,	INJUNCTIVE RELIEF, AND		
17	Petitioners/Plaintiffs, { vs.	DECLARATORY RELIEF		
18	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \			
19	COUNTY OF LOS ANGELES, CALIFORNIA; GAIL FARBER in her			
20	official capacity as Los Angeles Co.			
21	Director of Public Works; KURT { FLOREN in his official capacity as Los			
22	Angeles Co. Director of the Dept. of			
23	Agricultural Commissioner/Weights			
	and Measures; DR. JONATHAN FIELDING in his official capacity as			
24	Los Angeles Co. Director of Public			
25	Health; and DOES 1-10,			
26	Respondents/Defendants.)			
27	Respondents/Dejendants.)			

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INTRODUCTION

- Los Angeles County has by ordinance banned the use of plastic carry out bags and imposed a mandatory "charge" on consumers who use paper carry out bags provided by retail stores for the purpose of carrying away purchased items. This so-called "carryout bag charge"—actually an illegal and unconstitutional special tax—is being imposed by the County at a time when consumers can least afford to bear another government-imposed cost burden. As explained in more detail below, the so-called "charge" violates the California Constitution because it is in fact a local special tax that that has not been approved by a vote of qualified electors in the County of Los Angeles.
- The ordinance imposing the so-called "charge"—actually a special tax 2. under California law-should be declared invalid, and the County of Los Angeles should be prohibited from enforcing the ordinance and forcing retail stores to collect the special tax.
- This Court is a proper venue for this action under Code of Civil 3. Procedure § 394.

PARTIES

- Petitioners/Plaintiffs ("Petitioners") Lee Schmeer, Salim Bana, Jeff 4. Wheeler and Chris Kucma are individuals and California taxpayers; each has been required to pay and has paid the carryout bag "charge"—actually a special tax imposed, administered and enforced by Respondents/Defendants ("Respondents"). Petitioner Hilex Poly Co. LLC is a manufacturer of plastic bags which are banned by the Ordinance at issue.
- Respondent County of Los Angeles ("COUNTY") adopted Ordinance 2010-0059, adding Chapter 12.85 to Title 12 of the Los Angeles County Code ("L.A. Co. Code"), to impose a \$0.10 so-called "charge" on every paper carryout bag provided by retail stores to consumers within the COUNTY. A true and correct copy of that ordinance is attached hereto as Exhibit A. Until enactment of said ordinance,

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retail stores were not required to charge for such paper bags and routinely provided them without charge.

- 6. Respondent GAIL FARBER is the Director of Public Works for the COUNTY and has primary responsibility under Ordinance No. 2010-0059 for enforcing the paper carryout bag special tax. (L.A. Co. Code § 12.85.080(A).)
- 7. Respondent KURT FLOREN is the Director of the Department of Agriculture Commissioner/Weights and Measures for the COUNTY and is responsible under Ordinance No. 2010-0059 for assisting in the enforcement of the paper carryout bag special tax. (L.A. Co. Code § 12.85.080(A).)
- 8. Respondent DR. JONATHAN FIELDING is the Director of Public Health for the COUNTY and is responsible under Ordinance No. 2010-0059 for assisting in the enforcement of the paper carryout bag special tax. (L.A. Co. Code § 12.85.080(A).)
- 9. Petitioners are unaware of the true names and capacities of Respondents DOES 1 through 10, and names such respondents/defendants by fictitious names. Petitioners are informed, and believe, and based upon such information and belief allege, that each of the fictitiously named Respondents is in some manner responsible for the actions described in this Complaint. When the true identities and capacities of these Respondents have been determined, Petitioners will seek leave to amend this Complaint to insert such identities herein.

The Ordinance

- 10. On November 23, 2010, the COUNTY adopted Ordinance No. 2010-0059 ("Ordinance"). The Ordinance added Chapter 12.85 to Title 12 of the L.A. Co. Code relating to plastic and paper carryout bags and promoting the County policy in support of reusable nonpaper carryout bags.
- 11. As a part of the scheme, the Ordinance bans stores from providing plastic carryout bags to customers. (L.A. Co. Code § 12.85.020(A).)

- 12. A critical component of the scheme is that the Ordinance requires all retail stores to charge customers 10 cents (\$0.10) for each paper carryout bag provided (L.A. Co. Code § 12.85.040(A)). Until enactment of said ordinance, consumers were not required to pay a charge for their use of such paper bags which retail stores routinely provided to consumers without charge.
- 13. The Ordinance then requires the revenues collected to be retained by each store and used only for (1) costs associated with complying with Chapter 12.85, (2) actual costs of providing paper carryout bags, and (3) costs associated with a store's educational materials and campaigns encouraging the use of reusable nonpaper carryout bags in furtherance of the County's policy promoting the use of such bags. (L.A. Co. Code § 12.85.040(D).)
- 14. The Ordinance further requires retail stores to report to the Director of Public Works on a quarterly basis a summary of efforts the store has undertaken to promote the use of reusable nonpaper carryout bags (L.A. Co. Code § 12.85.040(E)); and mandates that all retail stores shall provide reusable nonpaper carryout bags, either for sale or at no charge (L.A. Co. Code § 12.85.050(A)). The Ordinance also contains an express statement declaring that "[e]ach store is strongly encouraged to educate its staff to promote reusable bags and to post signs encouraging customers to use reusable bags." (L.A. Co. Code § 12.85.050(B).)
- 15. The Ordinance became operative on July 1, 2011. (L.A. Co. Code § 12.85.070.)
- 16. The Ordinance was *not* submitted to the electors of Los Angeles County for their approval.

The California Constitution

17. On November 5, 1996, the electors of the State of California approved Proposition 218. Proposition 218, among other things, added Article XIII C to the California Constitution to require local voter approval before any local government ///

 tax may be imposed, extended, or increased. Proposition 218 became operative on November 6, 1996.

- 18. Proposition 218 defined "local government" as "any county, city, city and county, including a charter city or county, any special district, or any other local or regional governmental entity." (Cal. Const., art. XIII C, § 1(c).) Furthermore, Proposition 218 defined "general tax" as "any tax imposed for general governmental purposes;" and "special tax" as "any tax imposed for specific purposes..." (Cal. Const., art. XIII C, § 1(a) & (d).)
- 19. Proposition 218 states that no local government may impose, extend or increase any general tax until the tax is submitted to the electorate and approved by a majority vote. (Cal. Const., art. XIII C, § 2(b).) Proposition 218 states that no local government may impose, extend, or increase any special tax until the tax is submitted to the electorate and approved by a two-thirds vote. (Cal. Const., art. XIII C, § 2(d).)
- 20. On November 2, 2010, the electors of the State of California approved Proposition 26. Proposition 26 amended Article XIII C of the California Constitution to define "tax" for local purposes as "any levy, charge, or exaction of any kind imposed by a local government" subject to seven specified exemptions not applicable here. (Emphasis added.)
- 21. Proposition 26 also changed the burden of proof in lawsuits challenging any levy, charge or exaction at the local level. It requires the local government imposing a levy, charge, or exaction to prove by a preponderance of the evidence that the levy, charge, or other exaction is not a tax. (Cal. Const., art. XIII C, § 1.)

No Local Tax Can Be Imposed Unless Approved by the Voters

22. It should come as no surprise that the paper carryout bag special tax can only be imposed upon approval of the electors. Through a series of ballot measures dating back more than thirty years, California voters have repeatedly

expressed their unambiguous intent that local taxes should not be imposed without prior voter consent.

- 23. *First*, in 1978, voters adopted Proposition 13, which added Article XIII A to the California Constitution. Section 4 of Article XIII A prohibits counties from imposing special taxes without first obtaining a two-thirds vote of electors.
- 24. Second, eight years after Proposition 13's passage, Proposition 62 was adopted to add a new article to the Government Code (§§ 5370-53730) originally requiring that all new taxes imposed by counties be approved by local electors.
- 25. Third, California voters adopted the aforementioned Proposition 218 in 1996 to stop repeated efforts by local governments to evade Proposition 13's limits on taxation without voter approval. Proposition 218 further states that its provisions "shall be liberally construed to effectuate its purposes of limiting local government revenue and enhancing taxpayer consent."
- 26. Finally, less than a year ago in November 2010, voters adopted the aforementioned Proposition 26 to stop repeated attempts by local governments to circumvent Proposition 218's voter approval requirements by labeling taxes as "fees." Proposition 26's findings and declarations of purpose note that the escalation in taxation

does not account for the recent phenomenon whereby the Legislature and local governments have disguised new taxes as "fees" in order to extract even more revenue from California taxpayers without having to abide by these [Propositions 13 and 218's] constitutional voting requirements. Fees couched as "regulatory" but which exceed the reasonable costs of actual regulation or are simply imposed to raise revenue for a new program and are not part of any licensing or permitting program are actually taxes and should be subject to the same limitations applicable to the imposition of taxes.

27. Proposition 26 further found and declared that "In order to ensure the effectiveness of these constitutional limitations," the measure "defines a 'tax' for state and local purposes so that neither the Legislature nor local governments can circumvent these restrictions on increasing taxes by simply defining new or expanded taxes as 'fees'."

 Regardless of its Characterization as a "Charge,"
the Paper Carryout Bag Exaction is a Tax

- 28. As discussed above, Proposition 26 added subdivision (e) to Section 1 of Article XIII C of the California Constitution to define *any levy, charge, or exaction of any kind* imposed by a local government as a "tax" except the following exemptions:
 - (1) A charge imposed for a specific benefit conferred or privilege granted directly to the payor that is not provided to those not charged, and which does not exceed the reasonable costs to the local government of conferring the benefit or granting the privilege to the payor.
 - (2) A charge imposed for a specific government service or product provided directly to the payor that is not provided to those not charged, and which does not exceed the reasonable costs to the local government of providing the service or product.
 - (3) A charge imposed for the reasonable regulatory costs to the local government for issuing licenses and permits, performing investigations, inspections, and audits, enforcing agricultural marketing orders, and the administrative enforcement and adjudication thereof.
 - (4) A charge imposed for entrance to or use of local government property, or the purchase, rental, or lease of local government property, except charges governed by Section 15 of Article XI.
 - (5) A fine, penalty, or other monetary charge imposed by the judicial branch of government or a local government, as a result of a violation of law.
 - (6) A charge imposed as a condition of property development.
 - (7) Assessments and property-related fees imposed in accordance with the provisions of Article XIII D.
- 29. The Ordinance characterizes the \$0.10 paper carryout bag exaction as a "charge." A "charge" is one of the items specifically enumerated as a "tax" under the California Constitution (a "levy, *charge*, or exaction of any kind imposed by a local government..."). The charge does not fall within any of the seven specified

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exemptions to the definition of a local "tax" in California Constitution, Article XIII C, § 1(e), and is therefore a "tax" under the Constitution.

30. The \$0.10 paper carryout bag "charge" is precisely what Proposition 26 sought to prohibit—taxes characterized as "fees" or "charges" in order to do an endrun around the California Constitution's voter approval requirements.

The "Charge" is a Special Tax and Must Be Approved by a Two-Thirds Vote of the Electors

- 31. The \$0.10 paper carryout bag "charge" is not covered by any of the exemptions from the definition of "tax" under the California Constitution. Instead, the "charge" is a tax imposed on retail store customers to support the COUNTY'S program of promoting and encouraging the use of reusable nonpaper carryout bags.
- 32. Since the "charge" is a tax imposed to support the COUNTY's program of promoting and encouraging the use of reusable nonpaper carryout bags, it is a tax imposed for a specific purpose.
- 33. Since the "charge" is a tax imposed for a specified purpose, it is a special tax under the California Constitution and can only be legally imposed upon approval by two-thirds of the electors in the COUNTY.
- 34. Under the California Constitution, the COUNTY bears the burden of proving by a preponderance of the evidence that the "charge" is not a special tax subject to two-thirds voter approval.

FIRST CAUSE OF ACTION

(Writ of Mandate and Injunctive Relief)

- 35. The allegations of paragraphs 1 through 34 above are incorporated by reference as though fully set forth herein.
- 36. For the reasons set forth herein, the so-called "charge" on paper carryout bags imposed by the Ordinance constitutes a special tax under California Constitution, Article XIII C.

- 37. The special tax on paper carryout bags imposed by the Ordinance violates California Constitution, Article XIII C and is invalid, illegal, and unconstitutional because it was not approved by a two-thirds vote of qualified electors.
- 38. Petitioners have a clear and present right to have Respondents refrain from enforcing the Ordinance imposing the special tax on paper carryout bags because it is invalid under California Constitution, Article XIII C.
- 39. Petitioners and other taxpayers required to pay the special tax on paper carryout bags will be irreparably harmed if the unconstitutional Ordinance imposing the special tax continues to be enforced and the special tax collected.
- 40. Petitioners have no adequate remedy at law or otherwise for the harm that will be caused by the illegal special tax. Issuance of a writ of mandate and/or injunctive relief is necessary and appropriate to enforce the rights of petitioners and other taxpayers.
- 41. It is necessary and appropriate for this Court to enjoin Respondents from enforcing the Ordinance imposing the special tax on paper carryout bags or otherwise implementing the special tax on paper carryout bags, and/or to mandate Respondents to comply with the California Constitution's requirement that no special tax shall be imposed absent approval by a two-thirds vote of the electorate.

SECOND CAUSE OF ACTION

(Declaratory Relief)

- 42. The allegations of paragraphs 1 through 41 above are incorporated by reference as though fully set forth herein.
- 43. For the reasons set forth herein, the so-called "charge" on paper carryout bags imposed by the Ordinance constitutes a special tax under California Constitution, Article XIII C.
- 44. The special tax on paper carryout bags imposed by the Ordinance violates California Constitution, Article XIII C and is invalid, illegal, and

unconstitutional because it did not receive approval by a two-thirds vote of qualified

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electors.

VERIFICATION

I, James R. Parrinello, declare as follows:

I am an attorney at law duly admitted and licensed to practice before all courts of this State and I have my professional office at 2350 Kerner Blvd., Suite 250, San Rafael, CA 94901.

I am the attorney of record for Petitioners/Plaintiffs in this action. Petitioners are absent from the county in which I have my office and for that reason I am making this verification on their behalf.

I have read the foregoing Verified Complaint for Writ of Mandate, Injunctive Relief, and Declaratory Relief and know the content thereof.

I am informed and believe that the matters stated therein are true and, on that ground, I allege that the matters stated therein are true.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed on October 3, 2011, at San Rafael, California.

James R. Parrinello

Chapter 12.85 CARRYOUT BAGS

12.85.010 Definitions.

The following definitions apply to this Chapter:

- A. "Customer" means any person purchasing goods from a store.
- B. "Operator" means the person in control of, or having the responsibility for, the operation of a store, which may include, but is not limited to, the owner of the store.
- C. "Person" means any natural person, firm, corporation, partnership, or other organization or group however organized.
- D. "Plastic carryout bag" means any bag made predominantly of plastic derived from either petroleum or a biologically-based source, such as corn or other plant sources, which is provided to a customer at the point of sale. "Plastic carryout bag" includes compostable and biodegradable bags but does not include reusable bags, produce bags, or product bags.
- E. "Postconsumer recycled material" means a material that would otherwise be destined for solid waste disposal, having completed its intended end use and product life cycle. "Postconsumer recycled material" does not include materials and by-products generated from, and commonly reused within, an original manufacturing and fabrication process.
- F. "Produce bag" or "product bag" means any bag without handles used exclusively to carry produce, meats, or other food items to the point of sale inside a store or to prevent such food items from coming into direct contact with other purchased items.
- G. "Recyclable" means material that can be sorted, cleansed, and reconstituted using available recycling collection programs for the purpose of using the altered form in the manufacture of a new product. "Recycling" does not include burning, incinerating, converting, or otherwise thermally destroying solid waste.
- H. "Recyclable paper carryout bag" means a paper bag that meets all of the following requirements: (1) contains no old growth fiber, (2) is one hundred percent (100%) recyclable overall and contains a

EXHIBIT A

minimum of forty percent (40%) post-consumer recycled material; (3) is capable of composting, consistent with the timeline and specifications of the American Society of Testing and Materials (ASTM) Standard D6400; (4) is accepted for recycling in curbside programs in the County; (5) has printed on the bag the name of the manufacturer, the location (country) where the bag was manufactured, and the percentage of postconsumer recycled material used; and (6) displays the word "Recyclable" in a highly visible manner on the outside of the bag.

- I. "Reusable bag" means a bag with handles that is specifically designed and manufactured for multiple reuse and meets all of the following requirements: (1) has a minimum lifetime of 125 uses, which for purposes of this subsection, means the capability of carrying a minimum of 22 pounds 125 times over a distance of at least 175 feet; (2) has a minimum volume of 15 liters; (3) is machine washable or is made from a material that can be cleaned or disinfected; (4) does not contain lead, cadmium, or any other heavy metal in toxic amounts; (5) has printed on the bag, or on a tag that is permanently affixed to the bag, the name of the manufacturer, the location (country) where the bag was manufactured, a statement that the bag does not contain lead, cadmium, or any other heavy metal in toxic amounts, and the percentage of postconsumer recycled material used, if any; and (6) if made of plastic, is a minimum of at least 2.25 mils thick.
- J. "Store" means any of the following retail establishments located within the unincorporated area of the County:

A full-line, self-service retail store with gross annual sales of two million dollars (\$2,000,000), or more, that sells a line of dry grocery, canned goods, or nonfood items and some perishable items;

A store of at least 10,000 square feet of retail space that generates sales or use tax pursuant to the Bradley-Burns Uniform Local Sales and Use Tax Law (Part 1.5 (commencing with Section 7200) of Division 2 of the Revenue and Taxation Code) and that has a pharmacy licensed pursuant to Chapter 9 (commencing with Section 4000) of Division 2 of the Business and Professions Code; or

A drug store, pharmacy, supermarket, grocery store, convenience food store, foodmart, or other entity engaged in the retail sale of a limited line of goods that includes milk, bread, soda, and snack foods, including those stores with a Type 20 or 21 license issued by the Department of Alcoholic Beverage Control. (Ord. 2010-0059 § 1, 2010.)

12.85.020 Plastic carryout bags prohibited.

- A. No store shall provide to any customer a plastic carryout bag.
- B. This prohibition applies to bags provided for the purpose of carrying away goods from the point of sale and does not apply to produce bags or product bags. (Ord. 2010-0059 § 1, 2010.)

12.85.030 Permitted bags.

All stores shall provide or make available to a customer only recyclable paper carryout bags or reusable bags for the purpose of carrying away goods or other materials from the point of sale, subject to the terms of this Chapter. Nothing in this Chapter prohibits customers from using bags of any type that they bring to the store themselves or from carrying away goods that are not placed in a bag, in lieu of using bags provided by the store. (Ord. 2010-0059 § 1, 2010.)

12.85.040 Regulation of recyclable paper carryout bags.

- A. Any store that provides a recyclable paper carryout bag to a customer must charge the customer 10 cents (\$0.10) for each bag provided, except as otherwise provided in this Chapter.
- B. No store shall rebate or otherwise reimburse a customer any portion of the 10-cent (\$0.10) charge required in Subsection A, except as otherwise provided in this Chapter.
- C. All stores must indicate on the customer receipt the number of recyclable paper carryout bags provided and the total amount charged for the bags.
- D. All monies collected by a store under this Chapter will be retained by the store and may be used only for any of the following purposes: (1) costs associated with complying with the requirements of this Chapter, (2) actual costs of providing recyclable paper carryout bags, or (3) costs associated with a store's educational materials or education campaign encouraging the use of reusable bags, if any.

 E. All stores must report to the Director of Public Works, on a quarterly basis, the total number of recyclable paper carryout bags provided, the total amount of monies collected for providing recyclable

paper carryout bags, and a summary of any efforts a store has undertaken to promote the use of reusable bags by customers in the prior quarter. Such reporting must be done on a form prescribed by the Director of Public Works, and must be signed by a responsible agent or officer of the store confirming that the information provided on the form is accurate and complete. For the periods from January 1 through March 31, April 1 through June 30, July 1 through September 30, and October 1 through December 31, all

quarterly reporting must be submitted no later than 30 days after the end of each quarter.

F. If the reporting required in Subsection E is not timely submitted by a store, such store shall be subject to the fines set forth in Section 12.85.080. (Ord. 2010-0059 § 1, 2010.)

12.85.050 Use of reusable bags.

- A. All stores must provide reusable bags to customers, either for sale or at no charge.
- B. Each store is strongly encouraged to educate its staff to promote reusable bags and to post signs encouraging customers to use reusable bags. (Ord. 2010-0059 § 1, 2010.)

12.85.060 Exempt customers.

All stores must provide at the point of sale, free of charge, either reusable bags or recyclable paper carryout bags or both, at the store's option, to any customer participating either in the California Special Supplemental Food Program for Women, Infants, and Children pursuant to Article 2 (commencing with Section 123275) of Chapter 1 of Part 2 of Division 106 of the Health and Safety Code or in the Supplemental Food Program pursuant to Chapter 10 (commencing with Section 15500) of Part 3 of Division 9 of the Welfare and Institutions Code. (Ord. 2010-0059 § 1, 2010.)

12.85.070 Operative date.

This Chapter shall become operative on July 1, 2011, for stores defined in Subsections J(1) and J(2) of Section 12.85.010. For stores defined in Subsection J(3) of Section 12.85.010, this Chapter shall become operative on January 1, 2012. (Ord. 2010-0059 § 1, 2010.)

12.85.080 Enforcement and violation--penalty.

A. The Director of Public Works has primary responsibility for enforcement of this Chapter. The Director of Public Works is authorized to promulgate regulations and to take any and all other actions reasonable and necessary to enforce this Chapter, including, but not limited to, investigating violations, issuing fines and entering the premises of any store during business hours. The Director of the Department of Agricultural Commissioner/Weights and Measures and the Director of Public Health may assist with this enforcement responsibility by entering the premises of a store as part of their regular inspection functions and reporting any alleged violations to the Director of Public Works.

B. If the Director of Public Works determines that a violation of this Chapter has occurred, he/she will issue a written warning notice to the operator of a store that a violation has occurred and the potential

penalties that will apply for future violations.

- C. Any store that violates or fails to comply with any of the requirements of this Chapter after a written warning notice has been issued for that violation shall be guilty of an infraction.
- D. If a store has subsequent violations of this Chapter that are similar in kind to the violation addressed in a written warning notice, the following penalties will be imposed and shall be payable by the operator of the store:

A fine not exceeding one hundred dollars (\$100.00) for the first violation after the written warning notice is given;

A fine not exceeding two hundred dollars (\$200.00) for the second violation after the written warning notice is given; or

A fine not exceeding five hundred dollars (\$500.00) for the third and any subsequent violations after the written warning notice is given.

- E. A fine shall be imposed for each day a violation occurs or is allowed to continue.
- F. All fines collected pursuant to this Chapter shall be deposited in the Solid Waste Management Fund of the Department of Public Works to assist the department with its costs of implementing and enforcing the requirements of this Chapter.
- G. Any store operator who receives a written warning notice or fine may request an administrative review of the accuracy of the determination or the propriety of any fine issued, by filing a written notice of appeal with the Director of Public Works no later than 30 days after receipt of a written warning notice or fine, as applicable. The notice of appeal must include all facts supporting the appeal and any statements and evidence, including copies of all written documentation and a list of any witnesses, that the appellant wishes to be considered in connection with the appeal. The appeal will be heard by a hearing officer designated by the Director of Public Works. The hearing officer will conduct a hearing concerning the appeal within 45 days from the date that the notice of appeal is filed, or on a later date if agreed upon by the appellant and the County, and will give the appellant 10 days prior written notice of the date of the hearing. The hearing officer may sustain, rescind, or modify the written warning notice or fine, as applicable, by written decision. The hearing officer will have the power to waive any portion of the fine in a manner consistent with the decision. The decision of the hearing officer is final and effective on the date

of service of the written decision, is not subject to further administrative review, and constitutes the final administrative decision. (Ord. 2010-0059 § 1, 2010.)

12.85.090 Severability.

If any section, subsection, sentence, clause, or phrase of this ordinance is for any reason held to be invalid by a decision of any court of competent jurisdiction, that decision will not affect the validity of the remaining portions of the ordinance. The Board of Supervisors hereby declares that it would have passed this ordinance and each and every section, subsection, sentence, clause, or phrase not declared invalid or unconstitutional without regard to whether any portion of this ordinance would be subsequently declared invalid. (Ord. 2010-0059 § 1, 2010.)

12.85.100 No conflict with federal or state law.

Nothing in this ordinance is intended to create any requirement, power or duty that is in conflict with any federal or state law. (Ord. 2010-0059 § 1, 2010.)