## HEARING SCRIPT FOR THE PUBLIC HEARING OF THE CITY COUNCIL

#### DATE: September 11, 2006

SUBJECT: <u>PUBLIC HEARING</u>: Proposed Amendments to the Zoning Code, Regarding the Definition and Regulation of Adult Businesses

MAYOR BOGAARD: There are items on the agenda which both relate to adult businesses and should be heard together. The first is a public hearing on Proposed Amendments to the Zoning Code, Regarding the Definition and Regulation of Adult Businesses, agenda item number 6.B, and the related ordinance at agenda item 11.A.(4). The second is consideration of an Interim Urgency Ordinance Temporarily Prohibiting the Issuance of Expressive Use Permits for Adult Businesses Featuring Full Nudity, agenda item number 7.A.(3), and the related urgency ordinance at agenda item 11.A.(5).

> While consideration of the Interim Urgency Ordinance is not a public hearing, we will combine its consideration with the public hearing item so that the overlap between the two items can be addressed by staff and those wishing to make public comment.

> > 09/11/2006 6.B 7:30 p.m.

With that background, I will now open the public hearing on agenda item 6.B, recognizing that agenda item number 7.A.(3) will be addressed during this time as well. "This is the time and place for the public hearing on Proposed Amendments to the Zoning Code, Regarding the Definition and Regulation of Adult Businesses."

- City Clerk reports on publication of public hearing notice and any correspondence.
- 2. Hear from City Manager and staff presentation.
- 3. Hear from members of the public.
- 4. Close the hearing.
- 5. After the public hearing has been closed, the City Council may:
  - A. With regard to agenda item 6.B, the Proposed Amendments to the

Zoning Code, Regarding the Definition and Regulation of Adult

Businesses, approve Staff recommendation to:

- Adopt the Initial Study and Negative Declaration for the proposed Zoning Code Amendments;
- 2. Approve a finding of consistency with the General Plan as contained in the staff report; and
- 3. Adopt the ordinance listed at agenda item number 11.A.(4), AN ORDINANCE OF THE CITY OF PASADENA AMENDING THE PASADENA MUNICIPAL CODE, TITLE 17 (THE ZONING CODE), REGARDING THE REGULATION OF ADULT BUSINESSES. That ordinance amends the definition of Adult Businesses, changes one operating standard regarding distance requirements between a performer and a patron at Adult Businesses, and makes other minor corrections to the City's regulation of adult businesses.

B. With regard to agenda item 7.A.(3), the Interim Urgency Ordinance

Temporarily Prohibiting the Issuance of Expressive Use Perrhits for

Adult Businesses Featuring Full Nudity, approve Staff

recommendation to:

- Find the proposed moratorium to be exempt from environmental review pursuant to the California Environmental Quality Act (CEQA), State CEQA Guidelines Section 15060(C)(2), because the moratorium will not result in a direct or reasonably foreseeable indirect physical change in the environment; and State CEQA Guidelines Section 15262, because the project involves only feasibility or planning studies for possible future action which the City has not approved, adopted or funded, and does not involve adoption of a plan that will have a legally binding effect on later activities.
- 2. Find that the proposed moratorium is consistent with the objectives and policies in the General Plan.
- 3. Find that: (a) there is a current and immediate threat to the public health, safety, and welfare because Expressive Use Permits for adult businesses offering full nudity at locations that are directly adjacent to residentially zoned areas of the C ty are authorized under the current Zoning Code; (b) such Expressive Use Permits could have adverse impacts on residential neighborhoods pursuant to the standards and policies set forth in the General Plan, and (c) an interim ordinance establishing the proposed moratorium is necessary to study ways to reduce these potential impacts.
- 4. Adopt the ordinance at agenda item number 11.A.(5), AN INTERIM URGENCY ORDINANCE TEMPORARILY PROHIBITING THE ISSUANCE OF EXPRESSIVE USE PERMITS FOR ADULT BUSINESSES FEATURING FULL NUDITY, which places a 45 day moratorium on the issuance of Expressive Use Permits to adult businesses which offer full nudity.
- C. Approve the Staff recommendations with revisions; or

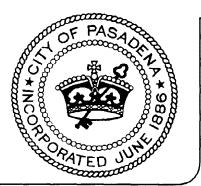
D. Reject the Staff recommendations, with the appropriate findings, based on information received at the hearing.

Approved as to Form:

Sheren Su

Theresa E. Fuentes Deputy City Attorney

Hearing Scripts (TEF)\adult use hearing script



# Agenda Report

TO: CITY COUNCIL

DATE: SEPTEMBER 11, 2006

FROM: CITY MANAGER

SUBJECT: ZONING CODE AMENDMENTS – ADULT BUSINESS DEFINITION AND OPERATIONAL REQUIREMENTS

# RECOMMENDATION

It is recommended that the City Council, following the public hearing:

- 1. Adopt the Initial Study, Negative Declaration, and De Minimis Impact Finding on the State Fish and Wildlife Habitat for the proposed Zoning Code Amendments (Attachments 1 and 2);
- 2. Approve a finding of consistency with the General Plan as contained in this report; and
- 3. Adopt AN ORDINANCE OF THE CITY OF PASADENA AMENDING THE PASADENA MUNICIPAL CODE, TITLE 17 (THE ZONING CODE), REGARDING THE REGULATION OF ADULT BUSINESSES, which amends the definition of Adult Businesses, changes the standards for Adult Businesses, and makes other minor corrections to the City's regulation of adult businesses and hold the first reading on the same Monday, September 11, 2006.

# PLANNING COMMISSION RECOMMENDATION

The Planning Commission will consider the proposed amendments at a special meeting to take place the evening of Thursday, September 7, 2006. Staff will provide the Council with an update on the Planning Commission's actions from this special meeting of the Planning Commission.

## BACKGROUND

The City last amended and updated the adult business regulations in 1997, when it adopted Ordinance No. 6723 and added the expressive use permit process to the Zoning Code. Since that time, the law governing the regulation of adult businesses has continued to develop. Staff, working with the City Attorney's Office, recently reviewed the Zoning Code provisions regulating adult businesses in light of developed case law, to determine whether any changes to the Zoning Code should be made. Staff concluded that the adult business provisions be amended.

Zoning Code Amendment September 11, 2006 Page 2 of 4

The proposed amendments include changing the definition of "adult businesses" to remove vague language, changing the four-foot separation requirement between adult business performers and patrons so that it applies to all performers and minor corrections to ensure consistency with other provisions of the Zoning Code

### ANALYSIS

This amendment includes two main changes to the Zoning Code provisions which regulate adult businesses, as well as other "clean up" type amendments. The main changes proposed are as follows:

1. The definition of "adult business" will be clarified to make the definition easier to understand and apply. The recommendation for this change comes after considering current case law analyzing adult business related terms which were deemed void for vagueness, and attempts to balance the need to protect First Amendment rights with potential adverse secondary impacts on a neighborhood and the City. The proposed changes to the definition of "adult business" are as follows:

"Adult Businesses (land use). A business based upon establishment that, as a regular and substantial course of conduct, offers, sells or distributes materials or performances that depict, describe, or relate to "specified sexual activities" or "specified anatomical areas," as defined in this Zoning Code. The following terms and phrases are defined for the purposes of Section 17.50.030 (Adult Businesses)."

2. In conducting its review of the Zoning Code operating standards for adult businesses, staff noted that the four-foot separation requirement between an adult business performer and a patron only applied where the performer was nude. In reviewing Ordinance No. 6723 and the public record supporting its adoption, staff noted that in 1997 the City Council found that all adult businesses, and not just those that offer nude entertainment, resulted in adverse secondary effects on the City, its neighborhoods, and its families, and thus should be regulated through content neutral time, place, and manner regulations. The definition of adult business adopted at that time includes the performance of "specified sexual activities" regardless of whether the dancer is nude or minimally clad. The amendments proposed include extending the four-foot distance requirement between an adult business performer and patron to include any adult business performer and patron to include any adult business performer is nude or minimally clad.

The proposed changes to the Zoning Ordinance do not include any other changes to adult business operational requirements or location requirements. Well developed First Amendment law bars the prohibition of adult businesses, and prohibits overly restrictive location requirements that would operate as a ban on adult businesses. Staff has determined that the addition of any distance requirement between adult businesses and residential neighborhoods could operate as an overly restrictive location requirement. If an unconstitutional distance requirement between adult businesses and residential neighborhoods were added to the City's Zoning Code, and subsequently found by a court to be overly restrictive, it is possible that an adult business could establish itself at any location in the City.

Zoning Code Amendment September 11, 2006 Page 3 of 4

### ENVIRONMENTAL REVIEW

An Initial Study and Negative Declaration were prepared for these changes, and are attached as Attachment 1.

## GENERAL PLAN CONSISTENCY

The proposed revisions to the Zoning Code are intended to update the City's Adult Business ordinance in order to make it consistent with recent case law. These changes will provide greater protection to residential neighborhoods because Adult Businesses will continue to be limited to the CG Zoning district. The amendments are with the Objective #7 of the Land Use Element which states, Neighborhoods: Preserve the character and scale of Pasadena's established residential neighborhoods."

The proposed amendment will continue to limit Adult Businesses in the CG Zoning Districts thus protecting industrial districts for industrial uses. This is consistent with Policy 10.5 which states, "Promote industrial development by protecting existing industrial districts and encouraging new industrial employers, and by restricting Industrial (IG) zoning districts to industrial businesses and ancillary retail and service activities, including, but not limited to restaurants and child care.

The proposed amendments are consistent with the City's Social and Economic Development Element. The goals of the Element include: The alleviation of human problems through sensitive planning and effective application of resources, on-going evaluation, and continuing commitment to broadly based and informed citizen participation.

Objective 1: A comprehensive planning process which includes social needs and social impacts as integral components in public decision making;

Objective 2: Effective methods to secure informed citizen participation at all points in planning, resource allocation and evaluation process.

The proposed amendments will strengthen the City's review process and ensure that public hearings will be held prior to the approval of an Adult Business use.

Zoning Code Amendment September 11, 2006 Page 4 of 4

# **FISCAL IMPACT**

These amendments will not have any foreseeable impact on revenues to the City.

Respectfully Submitted,

Cynthia Kurtz City Manager

Prepared by:

John R. Poindexter Planning Manager

Approved by:

Richard Bruckner Director of Planning and Development Department

Attachments:

- 1. Initial Study, Negative Declaration
- 2. De Minimis Impact Finding

# ATTACHMENT 1

# CITY OF PASADENA PLANNING DIVISION HALE BUILDING 175 NORTH GARFIELD AVENUE PASADENA, CA 91101-1704

# INITIAL STUDY

In accordance with the Environmental Policy Guidelines of the City of Pasadena, this analysis, the associated "Master Application Form," and/or Environmental Assessment Form (EAF) and supporting data constitute the Initial Study for the subject project. This Initial Study provides the assessment for a determination whether the project may have a significant effect on the environment.

# **SECTION I – PROJECT INFORMATION**

1. Project Title: Adult Businesses Ordinance Revisions

2.	Lead Agency Name and Address:	City of Pasadena,
		175 North Garfield Avenue
		Pasadena, CA 91101

- 3. Contact Person and Phone Number: John Poindexter, Planning Manager (626) 744-4009
- 4. Project Location: The proposed ordinance would apply City-wide; however, adult businesses are currently only allowed in the City's General Commercial (CG) zone and within in the East Pasadena Specific Plan and the East Colorado Specific Plan where CG is the underlying designation.
- 5. Project Sponsor's Name and Address:

City of Pasadena 175 North Garfield Avenue Pasadena, CA 91101

- 6. General Plan Designation: The proposed ordinance would apply City-wide; however, adult businesses are currently only allowed in the General Commercial (CG) land use designation and in certain Specific Plan land use designations.
- 7. Zoning: The proposed ordinance would apply City-wide; however, adult businesses are currently only allowed in the General Commercial (CG) zone and in the East Pasadena Specific Plan and the East Colorado Specific Plan where CG is the underlying designation.
- 8. Description of the Project:

The project includes two primary changes to the City's adult business regulations, as well as other minor editorial changes. The first is a clarification to the definition of "adult business" to make the definition easier to understand and apply. The second is a change to extend the existing 4-foot separation between an adult business patron and an adult business performer to include any performance of a "specified sexual activity." The current separation requirement on y applies if the performer is nude, and the change will do away with that limitation. The project does not include any

change to the separation requirements between adult uses and any other land use or change to any other land use regulations of adult businesses.

9. Surrounding Land Uses and Setting: (Briefly describe the project's surroundings)

The City of Pasadena lies in the San Gabriel Valley portion of the Los Angeles Basin. The San Gabriel Valley is bounded by the San Gabriel Mountains to the north and a series of hills to the west, east, and south, including the San Rafael Hills on the west, the Montebello and Puente Hills on the south, and the San Jose Hills on the east. The City of Pasadena is located in the western portion of the San Gabriel Valley with the San Rafael Hills traversing the western portion of the City.

Pasadena is a largely developed, urban/suburban City in Los Angeles County with a historic urban core, suburban residential neighborhoods, hillside communities, and the natural areas of the Arroyo Seco and San Rafael Hills. Other notable land uses in the City include the Rose Bowl, the Jet Propulsion Laboratory (JPL), Pasadena City College, and the California Institute of Technology (Caltech).

The proposed ordinance would apply to adult businesses with the City of Pasadena. Adult businesses are only allowed in the General Commercial (CG) zones of the City. Land Uses in the CG zones include but are not limited to: retail, restaurants, service commercial, and office, professional, and business support uses.

10. Other public agencies whose approval is required (e.g. permits, financing approval, or participation agreement):

Discretionary approval of public agencies other than the City of Pasadena is not required for the proposed project.

### ENVIRONMENTAL FACTORS POTENTIALLY AFFECTED:

The environmental factors checked below would be potentially affected by this project, involving at least one impact that is a "Potentially Significant Impact" as indicated by the checklist on the following pages.

Aesthetics	Geology and Soils	Population and Housing
Agricultural Resources	Hazards and Hazardous Materials	Public Services
Air Quality	Hydrology and Water Quality	Recreation
Biological Resources	Land Use and Planning	Transportation/Traffic
Cultural Resources	Mineral Resources	Utilities and Service Systems
Energy	Noise	Mandatory Findings of Significance

#### **DETERMINATION:** (to be completed by the Lead Agency)

On the basis of this initial evaluation:

I find that the proposed project COULD NOT have a significant effect on the environment, and a NEGATIVE	I	v
I find that the proposed project COULD NOT have a significant effect on the environment, and a NEGATIVE DECLARATION will be prepared.	1	^

I find that, although the proposed project could have a significant effect on the environment, there will not be a significant effect in this case because the mitigation measures described on an attached sheet have been added to the project. A MITIGATED NEGATIVE DECLARATION will be prepared.

I find that the proposed MAY have a significant effect on the environment, and an ENVIRONMENTAL
IMPACT REPORT is required.

I find that the proposed project MAY have a "potentially significant impact" or "potentially significant unless mitigated" impact on the environment., but at least leffect 1) has been adequately analyzed in an ear∦er document pursuant to applicable legal standards, and 2) has been addressed by mitigation measures |based on the earlier analysis as described on attached sheets. An ENVIRONMENTAL IMPACT REPO $m{R}$ is required, but it must analyze only the effects that remain to be addressed.

I find that although the proposed project could have a significant effect on the environment, because all potentially significant effects (a) have been analyzed adequately in an earlier EIR or NEGATIVE DECLARATION pursuant to applicable standards, and (b) have been avoided or mitigated pursuant to that earlier EIR or NEGATIVE DECLARATION, including revisions or mitigation measures that are imposed upon the proposed project, nothing further is required.

Prepared By/Date

Trate eviewed By#Date

John Bellas

Printed Name

Negative Declaration/Mitigated Negative Declaration adopted on:

Adoption attested to by:

Printed name/Signature

Date

Adult Business Ordinance Revisions \_\_\_\_\_ Draft Initial Study 8/23/06

### EVALUATION OF ENVIRONMENTAL IMPACTS:

- 1) A brief explanation is required for all answers except "No Impact" answers that are adequately supported by the information sources a lead agency cites in the parentheses following each question. A "No Impleti" answer is adequately supported if the referenced information sources show that the impact simply does not apply to projects like the one involved (e.g., the project falls outside a fault rupture zone). A "No Impact" answer should be explained where it is based on project-specific factors as well as general standards (e.g., the project will not expose sensitive receptors to pollutants, based on a project-specific screening analysis).
- 2) All answers must take account of the whole action involved, including off-site as well as on-site, sumulative as well as project-level, indirect as well as direct, and construction as well as operational impacts.
- 3) Once the lead agency has determined that a particular physical impact may occur, then the checklist answers must indicate whether the impact is potentially significant, less than significant with mitigation, or less than significant. " Potentially Significant Impact' is appropriate if there is substantial evidence that an effect is significant. If there are one or more "Potentially Significant Impact" entries when the determination is made, an EIR is required.
- 4) "Negative Declaration: Less Than Significant With Mitigation Incorporated" applies where the incorporation of mitigation measures has reduced an effect from "Potentially Significant Unless Mitigation Incorporated applies where the incorporation of mitigation measures has reduced an effect from "Potentially Significant Impact" to a Less than Significant Impact " The Lead Agency must describe the mitigation measures and briefly explain how they educe the effect to a less than significant level (mitigation measures from Section 20, "Earlier Analysis," may be cross-referenced).
- 5) Earlier analysis may be used where, pursuant to the tiering, program EIR, or other CEQA process, an effect has been adequately analyzed in an earlier EIR or negative declaration. See CEQA Guidelines Section 15063( c)(3)(D). Earlier analyses are discussed in Section 20 at the end of the checklist.
  - a) Earlier Analysis Used. Identify and state where they are available for review.
  - b) Impacts Adequately Addressed. Identify which effects from the above checklist were within the scope of and adequately analyzed in an earlier document pursuant to applicable legal standards, and slate whether such effects were addressed by mitigation measures based on the earlier analysis.
  - Mitigation Measures. For effects that are "less than Significant with Mitigation Measures Incorrection describe the C) mitigation measures which were incorporated or refined from the earlier documents and the extent to which address site-specific conditions for the project.
- 6) Lead agencies are encouraged to incorporate into the checklist references to information sources for potential impacts (e.g., general plans, zoning ordinances). Reference to a previously prepared or outside decument should, where appropriate, include a reference to the page or pages where the statement is substantiated.
- 7) Supporting Information Sources: A source list should be attached, and other sources used or individuals contacted should be cited in the discussion.
- 8) The explanation of each issue should identify:
  - a) The significance criteria or threshold, if any, used to evaluate each question; and
  - b) The mitigation measure identified, if any, to reduce the impact to less than significant

		Potentially Significant Impact	Significant Unless Mitigation is Incorporated	Less Than Significant Impact	No Impact
	SECTION II -	ENVIRONME	NTAL CHECKL	IST FORM	
1.	BACKGROUND. Date checklist submitted: Department requiring chec Case Manager: John Poin	cklist: <u>Planning an</u>			
2.	ENVIRONMENTAL IMPACTS.	(explanations of a	II answers are requi	red):	
		Potentially Significant Impact	Significant Unless Mitigation is Incorporated	Less Than Significant Impact	No Impact
3.	AESTHETICS. Would the proje	ect:			
	a. Have a substantial adverse	effect on a scenic	vista?())		
of ac	'? The proposed modifications t lult businesses and no physical ance. Therefore, the proposed	changes in the er	nvironment are expe	ected to result	interior operations from the proposed

b. Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway? ()

WHY? There are two roadways in Pasadena identified in the California Scenic Highway Program, the Angeles Crest Highway (SR 2) and a portion of the Foothill Freeway (I-210). The Angeles Crest Highway, which located north of Arroyo Seco Canyon in the extreme northwest portion of the City, is an Officially Designated State Scenic Highway. The Foothill Freeway from SR 135 to the northwest City limits and beyond is an Eligible State Scenic Highway.

The proposed modifications to the City's Adult Business regulations apply to the interior operations of adult businesses and no physical changes in the environment are expected to result from the proposed ordinance. As such, the proposed ordinance would have no impact on scenic resources including scenic resources within a state scenic highway.

c. Substantially degrade the existing visual character or quality of the site and its surroundings? ( )

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WHY? The proposed modifications to the City's Adult Business regulations apply to the interior operations of adult businesses and no physical changes in the environment are expected to result from the proposed ordinance. As such, the proposed ordinance would not impact the visual character or quality of the City.

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Potentially Significant Less Than Significant Unless Significant No Impact Impact Incorporated Impact

d. Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area? ( )

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WHY? The proposed modifications to the City's Adult Business regulations apply to the interior operations of adult businesses and no physical changes in the environment are expected to result from the proposed ordinance. As such, the proposed ordinance would not create a new source of light or glare and would cause no related impacts.

4. AGRICULTURAL RESOURCES. In determining whether impacts to agricultural resources are significant environmental effects, lead agencies may refer to the California Agricultural Land Evaluation and Site Assessment Model (1997) prepared by the California Department of Conservation as an optional model to use in assessing impacts on agriculture and farmland. Would the project.

a. Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use? ()

**WHY?** The City of Pasadena is a developed urban area surrounded by hillsides to the north and northwest. The western portion of the City contains the Arroyo Seco, which runs from north to south through the City. It has commercial recreation, park, natural and open space. The City contains no prime farmland, unique farmland, or farmland of statewide importance, as shown on maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency.

b. Conflict with existing zoning for agricultural use, or a Williamson Act contract?

WHY? See item 2 (a) above. The City of Pasadena has no agricultural zoning designations and no Williamson Act contract land.

c. Involve other changes in the existing environment, which, due to their location or nature, could result in conversion of Farmland, to non-agricultural use? ( )

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WHY? There is no known farmland in the City of Pasadena; therefore the proposed project would not result in the conversion of farmland to a non-agricultural use.

5. AIR QUALITY. Where available, the significance criteria established by the applicable air quality management or air pollution control district may be relied upon to make the following determinations. Would the project:

a. Conflict with or obstruct implementation of the applicable air quality plan? (

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Potentially Significant Impact	Significant Unless Mitigation is Incorporated	Less Than Significant Impact	No Impact

WHY? The City of Pasadena is within the South Coast Air Basin (SCAB), which is bounded by the San Gabriel, San Bernardino, and San Jacinto Mountains to the north and east, and the Pacific Ocean to the south and west. The air quality in the SCAB is managed by the South Coast Air Quality Management District (SCAQMD).

The SCAB has a history of recorded air quality violations and is an area where both state and federal ambient air quality standards are exceeded. Because of the violations of the California Ambient Air Quality Standards (CAAQS), the California Clean Air Act requires triennial preparation of an Air Quality Management Plan (AQMP). The AQMP analyzes air quality on a regional level and dentifies region-wide attenuation methods to achieve the air quality standards. These region-wide attenuation methods include regulations for stationary-source polluters; facilitation of new transportation technologies, such as low-emission vehicles; and capital improvements, such as park-and-ride facilities and public transit improvements.

The most recently adopted plan is the 2003 AQMP, adopted on August 1, 2003. This plan is the South Coast Air Basin's portion of the State Implementation Plan (SIP). This plan is designed to achieve the 5 percent annual reduction goal of the California Clean Air Act. The AQMP accommodates population growth and transportation projections based on the predictions made by the Southern California Association of Governments (SCAG).

In addition to the region-wide AQMP, the City of Pasadena participates in a sub-regional air quality plan – the West San Gabriel Valley Air Quality Plan. This plan, prepared in 1992, is intended to be a guide for the 16 participating cities, and identifies methods of improving air quality while accommodating expected growth.

The proposed modifications to the City's Adult Business regulations apply to the interior operations of adult businesses and no physical changes in the environment are expected to result from the proposed ordinance. As such, the proposed ordinance would not conflict with or obstruct implementation of the AQMD or the West Sand Gabriel Valley Air Quality Plan.

b. Violate any air quality standard or contribute to an existing or projected air quality violation? (

С.	Result in a cumulatively considerable net increase of any criteria pollutant region is non-attainment under an applicable federal or state ambient	for	which the project
	region is non-attainment under an applicable federal or state ambient	air	quality standard
	(including releasing emissions which exceed quantitative thresholds for ozone	pre	cursors)?()

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WHY? (B and C) Due to its geographical location and the prevailing off shore daytime winds, Pasadena receives smog from downtown Los Angeles and other areas in the Los Angeles basin. The prevailing winds, from the southwest, carry smog from wide areas of Los Angeles and adjacent cities, to the San Fernando Valley and to Pasadena in the San Gabriel Valley where it is trapped against the foothills. For these reasons the potential for adverse air quality in Pasadena is high, and Pasadena is located in a non-attainment area, an area that frequently exceeds national ambient air quality standards. The South Coast Air Basin (SCAB), which includes the City of Pasadena, is a designated non-attainment area for ozone (O<sub>3</sub>),

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Potentially Significant Significant Unless Impact Incorporated	Less Than Significant Impact	No Impact
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fine particulate matter ( $PM_{2.5}$ ), respirable particulate matter ( $PM_{10}$ ), and carbon monoxide (CO), and is in a maintenance area for nitrogen dioxide ( $NO_2$ ).

The proposed modifications to the City's Adult Business regulations apply to the interior operations of adult businesses and no physical changes in the environment are expected to result from the proposed ordinance. As such, approval of the proposed ordinance would not generate any air pollutants and would not cause or contribute to an air quality violation. No impacts related to air quality standards, air quality violations, or increase of criteria pollutants would occur.

d. Expo	ose sensitive receptors to	o substantial poli	lutant concentrations?	(	/	
						]

WHY? The proposed modifications to the City's Adult Business regulations apply to the interior operations of adult businesses and no physical changes in the environment are expected to result from the proposed ordinance. The proposed project would neither generate any air pollutants nor locate any sensitive receptors in the vicinity of substantial pollutant concentrations. Therefore, the proposed project would have no impacts on sensitive receptors.

e. Create objectionable odors anecting a substantial number of people? ( )	е.	Create objectionable odors affecting a substantial number of people? (	)			
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WHY? The proposed modifications to the City's Adult Business regulations apply to the interior operations of adult businesses and no physical changes in the environment are expected to result from the proposed ordinance. The proposed project would neither generate any odors nor locate any sensitive receptors in the vicinity of odor sources. Therefore, the proposed project would have no odor-related impacts.

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## 6. BIOLOGICAL RESOURCES. Would the project:

a. Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?
 ( )

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b. Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, and regulations or by the California Department of Fish and Game or U.S. Fish and Wildlife Service? ()

С.	Have a substantial adverse effect of federally protected wetlands as defined b Clean Water Act (including, but not limited to, marsh, vernal pool, coastal,	y S et	ection 4	04 of the
	removal, filling, hydrological interruption, or other means? ( )		.,	<i></i>

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Adult Business Ordinance Revisions	<u>Draft</u> Ini	tial Study	8/23/06		Page 8

			Potentially Significant Impact	Significant Unless Mitigation is Incorporated	Less Than Significant Impact	No Impact
	d.	Interfere substantially with the or with established native wildlife nursery sites? ( )	he movement of resident or mig	any native resident ratory wildlife corric	or migratory lish dors, or impede	or wildlife species the use of native
						$\boxtimes$
	e.	Conflict with any local po preservation policy or ordina		nces protecting bio	logical resource.	s, such as a tree
	f.	Conflict with the provisions Conservation Plan (NCCP), ( )				
						$\boxtimes$
oper prop habit nurs Prote	atio ose tat ery ectio d hi	A - F) The proposed modifi ns of adult businesses and n d ordinance. As such, the p or other sensitive natural co sites; local policies or ord on Ordinance; or habitat/nati ave no impact on biological re <b>ILTURAL RESOURCES.</b> W Cause a substantial adver CEQA Guidelines Section 1:	o physical chang project would not ommunity; wetla dinances protect ural community esources. Yould the project: rse change in th	ges in the environm affect special stati nds; wildlife move ting biological reso conservation plans	ent are expected us species or the ment, wildlife co ources, including . Therefore, the	to result from the ir habitat; riparian ridors, or wildlife the City's Tree proposed project
						$\square$
	b.	Cause a substantial adverse Section 15064.5? ( )	e change in the .	significance of an a	rchaeological res	ource pursuant to
	C.	Directly or indirectly destroy ( )	a unique paleon	tological resource o	r site or unique g	eologic feature?
						$\boxtimes$
	đ.	Disturb any human remains, .	including those i	nterred outside of fo	ormal ceremonies	s? ( )
Adult	Bu	siness Ordinance Revisions _	<u>Draft</u> Initi	al Study 8/23/	06	Page 9

	Potentially	Significant Unless	Less Than	
	Significant Impact	Mitigation is Incorporated	Significant Impact	No Impact
WHY? (A - D) The proposed modific operations of adult businesses and no proposed ordinance. As such, the resources, paleontological resources,	physical chang project would h	es in the environm	ent are expected historic resource	to result from the
8. ENERGY. Would the proposal:				
a. Conflict with adopted energy	conservation pl	ans? ( )		
				$\boxtimes$
WHY? The proposed revisions to the Energy Element of the General Plan, interior operations of adult businesses standards in the California Energy ( Measures to meet these performance Conditioning (HVAC) and hot water required rated insulation and double-g	The proposed s. However, a Code, Part 6 of e standards ma storage tank ed	modifications to the dult businesses we f the California Bu y include high-effice	ie City's zoning ould remain subj iilding Standards ciency Heating V	code apply to the ect to the energy Code (Title 24) entilation and Air
b. Use non-renewable resource	s in a wasteful a	and inefficient manr	ner? ( )	
				$\boxtimes$
WHY? The proposed modifications to of adult businesses and no physical c ordinance. Therefore, the proposed resources.	hanges in the e	nvironment are exp	pected to result f	om the proposed
9. GEOLOGY AND SOILS. Would	the project:			
a. Expose people or structures injury, or death involving:	to potential su	ıbstantial adverse	effects, including	the risk of loss,
i. Rupture of a known ea Earthquake Fault Zoning substantial evidence of Publication 42. ( )	Map issued by	the State Geologi	st for the area o	r based on other
				$\boxtimes$
ii. Strong seismic ground sha	aking?(  )			
Adult Business Ordinance Revisions	<u>Draft</u> Initia	al Study 8/23/	06	Page 10

	Potentially Significant Impact	Significant Unless Mitigation is Incorporated	Less Than Significant Impact	No Impact
iii. Seismic-related ground Hazards Zones Map is evidence of known are	ssued by the State	e Geologist for the	neated on the m area or based of	ost recent Seismic other substantial
				$\square$
iv. Landslides as delineat Geologist for the area ( )	ed on the most re or based on other	cent Seismic Hazaı substantial evidenc	rds Zones Map is e of known areas	sued by the State of landslides?
				$\boxtimes$
WHY? (A.i – A.iv) The proposed moperations of adult businesses. N proposed ordinance and the proposed the proposed project would cause mound shaking, seismic-related ground shaking.	o physical change sed ordinance wou no impacts related	es in the environme uld not affect the Ci to rupture of a knov	ent are expected ty's building stan wn earthquake fa	to result from the dards. Therefore,
b. Result in substantial soil e	rosion or the loss (	of topsoil?())		
WHY? No construction or physical approval of the ordinance revision v				pated. As such,
c Be located on a geologi of the project, and pote liquefaction or collapse?	ntially result in or	s unstable, or that n- or off-site landsl	would become u ide, lateral sprea	rstable as a result ading, subsidence,
WHY? No construction or physical approval of the ordinance revision valuefaction or collapse. Therefore geologic units or soils.	would not cause of	n- or off-site landsli	des, lateral sprea	ading, subsidence,
d. Be located on expansive creating substantial risks			the Uniform Buil	ding Code (1994),
				$\square$
WHY? According to the 2002 adopt by alluvial material from the San Ga the low to moderate range for expa to the City's Adult Business regul development or physical changes to project would have no impacts relate	briel Mountains. T nsion potential. R ations that gover the environment	This soil consists pri legardless, the prop ns the interior ope are proposed or an	imarily of sand a posed project cor erations of adult	nd gravel and is in hsists of a revision pusinesses. No
Adult Business Ordinance Revisions	s Draft Initi	ial Study 8/23,	/06	Page 11

Significant Potentially Less Than Unless Significant Significant No Impact Mitigation is Impact Impact Incorporated e. Have soils incapable of adequately supporting the use of septic tanks or alleritative wastewater disposal systems where sewers are not available for the disposal of wastewater? ( )  $\square$ WHY? The City is served by a sewer system and all development projects are required to connect to this Therefore, soil suitability for septic tanks or alternative wastewater disposal systems is not system. applicable in this case, and the proposed project would have no associated impacts. 10. HAZARDS AND HAZARDOUS MATERIALS. Would the project: a. Create a significant hazard to the public or the environment through the routine transport, use or disposal of hazardous materials? ( )  $\boxtimes$ b. Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the any ronment? (  $\boxtimes$  $\square$ c. Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school? ( )  $\boxtimes$  $\square$ d. Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment? ( )  $\boxtimes$ WHY? (A - D) The proposed modifications to the City's Adult Business regulations apply to the interior operations of adult businesses. No physical changes in the environment are expected to result from the proposed ordinance and the proposed ordinance would not affect any local, state, dr federal regulations governing hazardous materials. Therefore, the proposed project would cause no impacts related to the transport, use, or disposal of hazardous materials; upset or accident conditions involving the release of

e. For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area? ( )

hazardous materials; the emission or handling of hazardous materials in the vicinity of schools; or

hazardous materials sites compiled pursuant to Government Code Section 65962.5;

				$\boxtimes$
Adult Business Ordinance Revisions	Draft Initial Study	8/23/06		Page 12

f. For a project within the vicinity of a private airstrip, would the project result in a safety hazard for people residing or working in the project area? ( )

Potentially

Significant

Impact

Significant

Unless

Mitigation is

Incorporated



Less Than

Significant

Impact

No Impact

WHY? (E – F) The proposed modifications to the City's Adult Business regulations apply to the interior operations of adult businesses and no physical changes in the environment are expected to result from the proposed ordinance. Therefore, the proposed ordinance revisions would cause no hazards related to placing people or structures within the vicinity of an airport, airport land use plan, or private airstrip.

g Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan? ( )

WHY? The proposed modifications to the City's Adult Business regulations apply to the interior operations of adult businesses and no physical changes in the environment are expected to result from the proposed ordinance. Therefore, the proposed ordinance revisions would not impair implementation of any emergency response or evacuation plans.

h. Expose people or structures to a significant risk of loss, injury or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands? ( )

WHY? The proposed modifications to the City's Adult Business regulations apply to the interior operations of adult businesses and no physical changes in the environment are expected to result from the proposed ordinance. Therefore, the proposed ordinance revisions would not expose people or structures to a significant risk of loss, injury or death involving wild land fires, and the project would have no associated impacts.

- 11. HYDROLOGY AND WATER QUALITY. Would the project:
   Image: all the project is a standards or waste discharge requirements?
   Image: all the project is a standards or waste discharge requirements?

   Image: Image:
  - b. Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)? (
  - c. Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner, which would result in substantial erosion or siltation on-or off-site? ( )

Adult Business Ordinance Revisions \_\_\_\_\_ Draft Initial Study 8/23/06

 $\boxtimes$ 

 $\square$ 

 $\boxtimes$ 

		Potentially Significant Impact	Significant Unless Mitigation is Incorporated	Less Than Significant Impact	No Impact
d.	Substantially alter the existin of the course of a stream or r manner, which would result in	iver, or substan	tially increase the ra		
					$\boxtimes$
е.	Create or contribute runoff stormwater drainage systems				
					$\boxtimes$
f.	Otherwise substantially degra	nde water qualit	y?()		
<b>? (</b> ntio	A – F) The proposed modifings of adult businesses and no	cations to the ( physical chang	City's Adult Busines jes in the environme	s regulations ap ent are expected	ply to the interior to result from the

WHY? (A – F) The proposed modifications to the City's Adult Business regulations apply to the interior operations of adult businesses and no physical changes in the environment are expected to result from the proposed ordinance. Therefore, the proposed ordinance revisions would not 1) cause a violation of any water quality standards or waste discharge requirements; 2) deplete groundwater supplies or interfere with groundwater recharge; 3) alter drainage patterns; 4) create runoff; or 5) degrade water quality.

g. Place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or dam inundation area as shown in the City of Pasadena adopted Safety Element of the General Plan or other flood or inundation delineation map? ()

					$\boxtimes$
h.	Place within a 100-year flood ha. ( )	zard area structure	es, which would im	pede or redir	ect flood flows?
					$\boxtimes$
i.	Expose people or structures to a flooding as a result of the failure	a significant risk of of a levee or dam	loss, injury or deat ?( )	h involvi <b>n</b> g t	ooding, including
					$\boxtimes$
Adult Bus	siness Ordinance Revisions	Draft Initial Stu	dy 8/23/06		Page 14

	Potentially Significant Impact	Significant Unless Mitigation is Incorporated	Less Than Significant Impact	No Impact
WHY? (G - I) No portions of the City of Emergency Management Agency (File entire City is in Zone D, for which no Plan identified dam inundation zone proposed modifications to the City's businesses and no physical change ordinance.	EMA). As sho flóodplain man s for Devil's ( Adult Business	own on FEMA map agement regulations Gate Dam and Eat s regulations apply	Community Nu s are required on Wash Dam to the interior of	hber 065050, the The City's General Regardless, the perations of adult
j. Inundation by seiche, tsunam	ni, or mudflow?	( )		
WHY? The City of Pasadena is not loo to be inundated by either a seiche or and iv regarding seismic hazards such	tsunami. For	mudflow see respor		
12. LAND USE AND PLANNING.	Nould the proje	ct:		
a. Physically divide an existing of	community?(	)		
WHY? The proposed modifications to of adult businesses and no physical c ordinance. Therefore, the proposed or cause no related impacts.	hanges in the	environment are exp	pected to result	from the proposed
<ul> <li>b. Conflict with any applicable la the project (including, but n adopted for the purpose of av</li> </ul>	ot limited to th	he general plan, sp	pecific plan, or	
				$\square$
WHY? The proposed modifications to of adult businesses and no physical cl ordinance. The project does not include any other land use, or change to any c use plans, policies, or regulations are p	hanges in the e e any change to other land use r	environment are exp the separation req egulations of adult l	pected to result f uirements betwe	om the proposed en adult uses and
c. Conflict with any applicable I plan (NCCP)?())	habitat conserv	ation plan (HCP) o	r natural commi	nity conservation
WHY? Currently, there are no adopte within the City of Pasadena. There are	ed Habitat Con also no approv	servation or Natura /ed local, regional of	I Community Co state habitat co	nservation Plans nservation plans.
<b>13. MINERAL RESOURCES.</b> Would Adult Business Ordinance Revisions	• •	al Study 8/23/	06	Page 15
······································				I

			Potentially Significant Impact	Significant Unless Mitigation is Incorporated	Less Than Significant Impact	No Impact
	a.	Result in the loss of availabi and the residents of the state		mineral resource th	at would be of v	alue to the region
						$\boxtimes$
	b.	Result in the loss of availabil a local general plan, specific	lity of a locally-in plan or other lan	nportant mineral re. d use plan?())	source recovery	site delineated on
						$\boxtimes$
of ac ordir	dult nanc	The proposed modifications to businesses and no physical of ce. Therefore, the proposed of resources.	hanges in the e	nvironment are exp	pected to result f	fom the proposed
14.	NC	DISE. Will the project result in:				
	a.	Exposure of persons to or g local general plan or noise or	generation of no rdinance, or appl	ise levels in exces icable standards of	ss of standards other agencies?	established in the ( )
						$\boxtimes$
	b.	Exposure of persons to or g levels? ( )	generation of exi	cessive groundbori	ne vibration or g	roundborne noise
						$\boxtimes$
	C.	A substantial permanent in existing without the project? (		ent noise levels in	the project vic	nity above levels
						$\boxtimes$
	d.	A substantial temporary or p levels existing without the pro		in ambient noise i	levels in the pro	iect vicinity above
						$\boxtimes$
opera prop gene	atio ose rate tion	A – D) The proposed modifins of adult businesses and no d ordinance. Therefore, the e noise levels in excess of e s; 3) permanently increase an vels.	physical change proposed ordin established stand	es in the environme ance revisions wo dards; 2) expose p	ent are expected uld not 1) expo persons to vibra	to result from the se persons to, or tions or generate
Adult	Bu	siness Ordinance Revisions _	<u>Draft</u> Initia	al Study 8/23/	06	Page 16

Significant Less Than Potentially Unless Significant No Impact Significant Mitigation is Impact Impact Incorporated e. For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels? ( )  $\boxtimes$  $\square$ f. For a project within the vicinity of a private airstrip, would the project expose people residing or working in the project area to excessive noise levels? ( )  $\square$  $\square$  $\square$ WHY? (E – F) The proposed modifications to the City's Adult Business regulations apply to the interior operations of adult businesses and no physical changes in the environment are expected to result from the proposed ordinance. Therefore, the proposed ordinance revisions would cause no noise impacts related to placing people or structures within the vicinity of an airport, airport land use plan, or private airstrip. 15. POPULATION AND HOUSING. Would the project: a. Induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)? ( )  $\square$  $\square$ WHY? The proposed modifications to the City's Adult Business regulations apply to the interior operations of adult businesses and no physical changes in the environment are expected to result from the proposed ordinance. Therefore, the proposed project would not induce population growth and would have no related impacts. b. Displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere? ( )  $\square$  $\square$  $\boxtimes$  $\square$ c. Displace substantial numbers of people, necessitating the construction of replacement housing elsewhere? ( )  $\boxtimes$ WHY? (B and C) The proposed modifications to the City's Adult Business regulations apply to the interior operations of adult businesses and no physical changes in the environment are expected to result from the proposed ordinance. No displacement of housing or residents is proposed or expected. 16. PUBLIC SERVICES. Will the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered

governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services:

Adult Business Ordinance Revisions <u>Draft Initial Study</u> 8/23/06